

# **Children, Young People and Family Support Scrutiny and Policy Development Committee**

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**Monday 10 December 2018 at 10.00 am**

**To be held at the Town Hall, Pinstone Street, Sheffield, S1 2HH**

**The Press and Public are Welcome to Attend**

## **Membership**

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Councillors Mick Rooney (Chair), Cliff Woodcraft (Deputy Chair), Andy Bainbridge, Simon Clement-Jones, Tony Downing, Francyne Johnson, Mohammad Maroof, Abtisaam Mohamed, Bob Pullin, Colin Ross, Ian Saunders, Alison Teal, Sophie Wilson and Steve Wilson

## **Education Non-Council Members**

Gillian Foster, Alison Warner, Sam Evans and Peter Naldrett

## **Healthwatch Sheffield**

Alice Riddell (Observer)

## **Substitute Members**

In accordance with the Constitution, Substitute Members may be provided for the above Committee Members as and when required.

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## **PUBLIC ACCESS TO THE MEETING**

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The Children, Young People and Family Support Scrutiny Committee exercises an overview and scrutiny function in respect of the planning, policy development and monitoring of service performance and other general issues relating to learning and attainment and the care of children and young people within the Children's Services area of Council activity. It also scrutinises as appropriate the various local Health Services functions, with particular reference to those relating to the care of children.

A copy of the agenda and reports is available on the Council's website at [www.sheffield.gov.uk](http://www.sheffield.gov.uk). You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. You may not be allowed to see some reports because they contain confidential information. These items are usually marked \* on the agenda.

Members of the public have the right to ask questions or submit petitions to Scrutiny Committee meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Scrutiny Committee meetings are normally open to the public but sometimes the Committee may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

If you require any further information about this Scrutiny Committee, please contact Deborah Fellowes, Policy and Improvement Officer on 0114 27 35065 or [email.deborah.fellowes@sheffield.gov.uk](mailto:email.deborah.fellowes@sheffield.gov.uk)

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## **FACILITIES**

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There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

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**CHILDREN, YOUNG PEOPLE AND FAMILY SUPPORT SCRUTINY AND POLICY  
DEVELOPMENT COMMITTEE AGENDA  
10 DECEMBER 2018**

**Order of Business**

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- 1. Welcome and Housekeeping Arrangements**
  - 2. Apologies for Absence**
  - 3. Exclusion of Public and Press**  
To identify items where resolutions may be moved to exclude the press and public
  - 4. Declarations of Interest** (Pages 1 - 4)  
Members to declare any interests they have in the business to be considered at the meeting
  - 5. Minutes of Previous Meeting** (Pages 5 - 14)  
To approve the minutes of the meeting of Committee held on 5<sup>th</sup> November, 2018
  - 6. Public Questions and Petitions**  
To receive any questions or petitions from members of the public
  - 7. Sheffield Safeguarding Children Board - Annual Report 2017/18** (Pages 15 - 78)  
Report of the Executive Director, People Services
  - 8. Sheffield Sexual Exploitation Services - Annual Report 2017/18** (Pages 79 - 98)  
Report of Gail Gibbons, Chief Executive Officer, Sheffield Futures
  - 9. Children's Social Care Improvement and Recovery Plan - Update**  
The Director of Children and Families to report
  - 10. Work Programme 2018/19** (Pages 99 - 106)  
Report of the Policy and Improvement Officer
- For Information Only**
- 11. EU Funding Post Brexit** (Pages 107 - 118)  
Report of the Policy and Improvement Officer

**12. Date of Next Meeting**

The next meeting of the Committee will be held on Monday, 7<sup>th</sup> January, 2019, at 10.00 am, in the Town Hall

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## ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

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If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest (DPI)** relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period\* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

\*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
  - under which goods or services are to be provided or works are to be executed; and
  - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
  - the landlord is your council or authority; and
  - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
  - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
  - (b) either -
    - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
    - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Audit and Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email [gillian.duckworth@sheffield.gov.uk](mailto:gillian.duckworth@sheffield.gov.uk).

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Children, Young People and Family Support Scrutiny and Policy Development  
Committee

Meeting held 5 November 2018

**PRESENT:** Councillors Mick Rooney (Chair), Cliff Woodcraft (Deputy Chair), Simon Clement-Jones, Tony Downing, Francyne Johnson, Mohammad Maroof, Bob Pullin, Colin Ross, Ian Saunders and Alison Teal

Non-Council Members in attendance:-

Gillian Foster, (Diocese Representative - Non-Council Voting Member)  
Alison Warner, (School Governor Representative - Non-Council Non-Voting Member)  
Sam Evans, (Diocese Representative - Non-Council Voting Member)  
Peter Naldrett, (Parent Governor Representative - Non-Council Voting Member)  
Alice Riddell, (Healthwatch Sheffield, Observer)

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**1. APOLOGIES FOR ABSENCE**

1.1 Apologies for absence were received from Councillors Andy Bainbridge, Bryan Lodge, Abtisam Mohamed, Sophie Wilson and Steve Wilson.

**2. EXCLUSION OF PUBLIC AND PRESS**

2.1 No items were identified where the public and press may be excluded.

**3. DECLARATIONS OF INTEREST**

3.1 In relation to Agenda Item 8 (Young People Services Review), Councillor Francyne Johnson and Sam Evans declared personal interests as employees of a company providing education and training for young people with disabilities and of an organisation working with children and young people, respectively.

**4. MINUTES OF PREVIOUS MEETING**

4.1 The minutes of the meeting of the Committee held on 3<sup>rd</sup> September 2018, were approved as a correct record and, arising therefrom:-

- (a) further to comments raised by Councillor Bob Pullin, in connection with a request for statistics regarding indices of deprivation for Batemoor, Jordanthorpe and Lowedges, the Policy and Improvement Officer (Deborah Glen) stated that, as requested, Kate Wilkinson (Service Manager – Performance and Analysis Service) had circulated statistics to Councillor Pullin based on neighbourhood level; Ms Wilkinson stated that the specific

information being requested could only be created from lower level super output areas, which required the creation of a bespoke geography, and which, whilst possible to be provided, would not be straight-forward;

- (b) further to comments from Councillor Mohammad Maroof, regarding the possibility of changing monitoring information held by relevant colleagues regarding data on exclusions/attainment of pupils of rural Pakistan (Kashmir and Mirpur) origin being extracted from figures for children of general Pakistani origin, and included in future attainment reports, as well as whether information could be obtained in terms of the language spoken in family households, in order to ensure they received adequate support, and that there was adequate recording of this; Pam Smith stated that the Authority was dependent on information received from schools in this regard, and that, with effect from two years ago, there was a statutory requirement on all schools to report the number of children speaking a different language at home, but recent changes meant that schools were no longer required to do this, resulting in the Authority asking schools to continue to provide this information on a voluntary basis;
- (c) Councillor Cliff Woodcraft stated that, further to the item on the call-in of the Cabinet Member decision on Short Breaks Consultation – Implementation Phase, there was still a requirement for further clarity on the Cabinet Member’s response to the further correspondence from the Parent Carer Forum. The Chair confirmed that Councillor Jackie Drayton was formulating a response, to be sent to the Forum, and shared with this Committee; and
- (d) Councillor Bob Pullin stated that, further to his request for information on the support provided to Roma, gypsy and traveller children, following the loss of the dedicated resources (half a post), he had been informed that the decision to delete the post had been reversed, and that the post-holder was still in post, and was continuing to lobby national associations for assistance in this regard; Councillor Pullin made reference to the recent closure of the National Association for the Teaching of Travellers, indicating that this was likely to make the post-holder’s job somewhat more difficult, and requested that this issue be added to the Committee’s Work Programme.

4.2 RESOLVED: That the Committee:-

- (a) requests:-
  - (i) further to the comments made by Councillor Mohammad Maroof, a message be sent to the Council’s representative on the Schools Forum to try and ensure that schools continued to record and report the five-stage proficiency in English code; and
  - (ii) Councillor Jackie Drayton (Cabinet Member for Children and Families) to share with this Committee, her response to the latest communication from the Parent and Carer Forum with regard to the outstanding issues raised; and

- (b) agrees that the issue regarding support provided to Roma, gypsy and traveller children be added to the Committee's Work Programme.

## **5. PUBLIC QUESTIONS AND PETITIONS**

- 5.1 There were no questions raised or petitions submitted by members of the public.

## **6. 2018 PUPIL OUTCOMES - CITY CONTEXT AND SCHOOL PERFORMANCE**

- 6.1 The Committee received a presentation from Pam Smith (Head of Primary and Targeted Intervention) on an interim update in terms of city-wide education attainment in 2018. Also in attendance for this item was Kate Wilkinson (Service Manager - Performance and Analysis Service).
- 6.2 In terms of headlines regarding primary schools, Ms Smith reported that (a) there had been some strong improvements in areas targeted last year, mainly reading and phonics, but some measures had plateaued, (b) the Sheffield cohort in respect of Key Stage 2 results had more low attaining pupils than the national average, (c) when Key Stage 2 results were analysed by prior attainment group, Sheffield was still at, or above, the national average of most measures, (d) progress in reading and maths at Key Stage 2 was still in line with national averages, (e) provisional Key Stage 2 benchmarking data indicated that Sheffield's national rankings had mostly been stable, or dropped slightly, with its position in relation to other core cities having improved for the combined measure, (f) the rankings for English, Grammar, Punctuation, Spelling (EGPS) had dropped further to 137/152, suggesting that this may need to be an area of focus next year and (g) Sheffield's national rankings have improved slightly for Year 1 phonics.
- 6.3 In terms of Key Stage 4 and Post-16 headlines, Ms Smith reported that (i) the move of 20 further GCSEs to reformed specifications this year had made comparisons with last year on Attainment 8 and Progress 8 difficult, (ii) Progress 8 at Key Stage 4 was slightly lower than last year due to qualification reforms, but was still above national average and in the second quartile, with Sheffield having the highest Progress 8 of all core cities, (iii) the percentage of pupils achieving 5+ in English and Maths had improved slightly and national ranks are similar to last year, (iv) EBacc entries went down due to the impact of early entries in non-reformed qualifications, which would also have an impact on the new EBacc average points measure, and it was expected that Sheffield's performance would improve next year, (v) A-level performance appeared to be broadly in line, or possibly slightly improved, compared with last year, although it had been difficult to make comparisons as more A-levels had now moved to linear courses, (vi) Level 3 average points per entry was similar to the national average, and Sheffield was in the second quartile and (vii) the percentage achieving AAB or above in facilitating subjects (A-levels generally accepted for university entry) was above the national average, and Sheffield ranked in the top quartile.
- 6.4 Members of the Committee raised questions, and the following responses were provided:-

- It was accepted that prior attainment was very important, and as a result, schools would focus on BME/EAL pupils, as well as low attaining white British pupils in this regard. The Local Authority was working with Learn Sheffield in order to identify priorities in connection with prior attainment, as well as working in partnership with schools at a local level to identify those pupils requiring additional help. There was also a reliance on schools to share good practice in this regard. In addition, the Early Years Team had carried out a considerable amount of work in terms of re-organising the early years timetable, and plans were being made for the establishment of seven Early Years Centres of Excellence in the City. Early Years Centres and nurseries were also working more closely with private providers to share best practice and early identification of need.
- It was difficult to say, at this stage, whether the percentage greater depth drop in terms of Key Stage 2 writing from 20% in 2017 to 18% in 2018, was a temporary blip, or part of a wider trend. Officers would work to ensure that an accurate assessment of this was obtained, and would continue to monitor this closely, and put in extra resources if required.
- The Local Authority would constantly monitor the results of the other core cities and, if it was found that any were performing consistently higher than others, it would work with that authority in terms of sharing good practice. The Local Authority had worked closely with a number of other authorities in the Yorkshire and Humber region in terms of sharing good practice.
- There was no clear evidence, at this stage, to show whether or not academies were performing better than community or other schools. This would require a more in-depth analysis, and whilst such information may be able to be provided in the future, it would not be a straight-forward breakdown.
- The Local Authority worked closely with all schools in terms of sharing good practice. This included contact with independent schools for moderation and completion of statutory duties. These links occurred particularly around Early Years, where officers have monitored this, and invited all schools, including independent schools, to share good practice in this area. The Local Authority had recently hosted the Early Years Conference, which had been attended by over 200 delegates, which had also been used as an important forum in terms of sharing good practice.
- It was believed that there was an indicator in terms of how those pupils who had retaken examinations had performed, but further work was required to find this information. If and when this was found, it would be shared with the Committee.

6.5 RESOLVED: That the Committee:-

- (a) notes the information reported as part of the presentation now made;

- (b) thanks Pam Smith and Kate Wilkinson for attending the meeting, and responding to the questions raised; and
- (c) requests the Executive Director, People Services, and Stephen Betts (Chief Executive, Learn Sheffield) to submit a report to a future meeting, around spring 2019, demonstrating that the Locality Action Plans were meeting the priorities identified, specifically with regard to pupils' performance on punctuality, prior attainment and phonics, and to report on the final verified attainment figures.

## **7. YOUNG PEOPLE SERVICES REVIEW**

- 7.1 The Committee received a report of the Executive Director, People Services, setting out the work of the Young People Services Review which was being overseen by the Leader of the Council (Councillor Julie Dore). The Review was considering the range of support currently commissioned and delivered by the Council, which supported young people who struggled to make a successful transition from their teenage years into early adulthood. The Review would develop proposals for the future delivery of these services, potentially through a more joined up service model, which should be more effective and streamlined, and support better outcomes for young people.
- 7.2 In attendance for this item was Sam Martin (Head of Commissioning – Vulnerable People). The report set out details of the process of the Review and contained statistical information regarding the changing needs of young people, referring specifically to Education, Training and Employment, Crime, Health and Mental Health and School Engagement. The report also set out data held by the People Services Portfolio, and other partners, such as the NHS and the police, relating to attainment/progression, lifelong barriers and social/individual issues. The report contained details of the specific services available for vulnerable young people, summaries of the staff and provider engagement events and young people's feedback following consultation, the current findings, agreed key principles and outcomes, together with details of the commissioning and delivery of a final model and the next steps.
- 7.3 Members of the Committee raised questions, and the following responses were provided:-
- Some of the aims of the Review were linked in with the former Troubled Families agenda, and had included a considerable amount of work in terms of looking at the provision of joined-up family support in the hope to keep any duplication of work to a minimum. There would be a focus, as part of the Review, on those older children who had moved out of the family home, therefore needed additional support, such as finding them suitable housing.
  - The new General Data Protection Regulation (GDPR) did not fundamentally change what the Council was trying to do in terms of the Review, but did mean that the Council needed to be clearer when setting out its requirements from the outset. It was hoped that the various partner

agencies would not “hide behind” the GDPR.

- Whilst efforts had been made to find the exact number of young people who were supported by one or more of the specific services for vulnerable young people, it had proved very difficult to obtain clear data, hence the approximate number of 4,000 young people. There were major differences between young people in levels of need. It was made clear that, although there were some common themes in the needs of vulnerable young people, each young person was different, and needed to be treated as such. Some young people would only need a little help, whereas others needed a lot more.
- There were some services that the Council could run, or arrange delivery through delivery partners, such as charitable organisations, as well as a number of services offered by schools and health services and voluntary groups. It was planned, as part of the Review, to offer support to as wide a group as possible, and not simply focus on the most vulnerable young people. The work undertaken by community organisations was very important in terms of identifying those vulnerable young people. The Council had, and would continue to, undertake a considerable amount of work with the police, particularly in connection with gun and knife crime.
- One of the main reasons for undertaking the Review was due to the budget constraints facing the Council and its partner agencies, as well as the fact that a number of contracts regarding services for young people were coming to an end. There was an opportunity for the Council to think more broadly about the services that fit together, and a further piece of work would need to be undertaken on wider Youth Services.
- A number of different groups and organisations had been included in the consultation on the Review, including the Youth Council, Children in Care Council and Special Educational Needs groups. Officers also visited a number of youth clubs and homeless hostels in the City.
- It was pointed out by Committee Members that one of the reasons for the fall in re-offending rates was due to changes in how the police recorded offences. The use of case studies was incorporated to capture information about the approach.
- The figure of 7,000 young people who had some caring responsibilities in the City had been estimated based on national research. The additional responsibilities placed on young carers could be very destructive for some young people, which was why they had been included in the scope of the project.
- Consideration would be given to running a pilot with one or more provider who would be keen to assist the Council in providing services for vulnerable young people.

- It was acknowledged that radicalisation was a new and emerging risk to young people, and that this would be considered as one of a number of key areas any new service delivery model would need to take into account.
- It was the Council's assessment that the relatively high drop-out rate at year 12 suggested that there was an issue with regard to appropriate Post-16 provision. There was a need to scope Post-16 provision as part of the Employment and Skills Strategy linked to the development of a new support model for young people.
- In terms of the next steps, the Review was planned to be completed, and a report summarising the findings and recommendations was anticipated to be taken to Cabinet, in December, requesting approval to implement the recommended approach, with a view to a new service model being in place from September, 2019. There would need to be further consultation on the new service model prior to implementation. It was also proposed that a further report on the Review would be submitted to this Committee.

7.4 RESOLVED: That the Committee:-

- (a) notes the contents of the report now submitted, together with the responses to the questions raised;
- (b) thanks Sam Martin for attending the meeting, and responding to the questions raised; and
- (c) agrees that an item on Post-16 provision be added to its Work Programme.

**8. CHANGES TO SCHOOL FUNDING AND CAPITAL PROGRAMME FOR SCHOOLS**

8.1 The Committee received presentations from Mark Sheikh (Head of Service – Business Strategy) on the changes to revenue funding and the capital programme for schools and the challenges being faced by both the Local Authority and the schools themselves regarding both issues.

8.2 With regard to the revenue funding, Mr Sheikh reported on the history of the Dedicated Schools Grant (DSG) and on the overall DSG settlement for Sheffield for 2018/19, which indicated a low settlement in comparison to other Core Cities. Mr Sheikh made reference to the pupil premium, schools block funding and the role of the Schools Forum, which comprised a statutory body, made up of representatives from schools, academies and other non-school organisations, and which served as a mechanism for consultation on issues concerning the funding of schools. He reported on the background to the National Funding Formula (NFF), and referred to the implications and impact of changes to the formula for Sheffield. Mr Sheikh referred to the Early Years Block and High Needs Funding, and concluded by reporting on what the Council was doing to address the current funding challenge.

8.3 With regard to the capital programme for schools, Mr Sheikh reported on the Government policy priorities and capital funding allocations, referring to the numbers of children at both primary and secondary schools, historically from 2001/02, and forecast, to 2027/28. He reported on the planned expenditure in terms of basic need and school places and referred to the key issues regarding the School Condition Programme. Mr Sheikh reported on the numbers of new school places, and associated costs, under the Free Early Learning initiative, and concluded by highlighting a number of photographs showing recent school refurbishment and expansion projects.

8.4 Members of the Committee raised questions, and the following responses were provided:-

- In terms of the role and powers of the Schools Forum, there was a requirement to consult the Forum on any proposed funding changes, and the Forum had the power to contest any decisions made with regard to schools' funding formula, resulting in the final decision being made by the Department for Education. There was a statutory requirement for the Local Authority to consult with the Forum on funding decisions regarding early years provision.
- Further discussions on the scale of the works required in terms of the refurbishment of, and expansion to, schools in the City were required with colleagues in Corporate Finance. The Authority was already borrowing £21 million for this purpose, which could have an adverse effect on the Council's overall cash flow.
- Whilst officers were mindful of the funding benefits in terms of academy conversion, it was not considered a factor, particularly as capital spend on academies had also now reduced.

8.5 RESOLVED: That the Committee:-

- (a) notes the information reported as part of the presentations now made;
- (b) thanks Mark Sheikh for attending the meeting, and responding to the questions raised;
- (c) requests that, in the light of comments raised as part of the previous item on 2018 Pupil Outcomes, the Schools Forum gives specific consideration to the allocation of funding with regard to prior attainment; and
- (d) tasks the Chair to carry out further investigations into the potential for prudential borrowing with regard to capital funding for schools.

## **9. WORK PROGRAMME 2018/19**

9.1 The Committee received a report of the Policy and Improvement Officer containing the Work Programme for 2018/19.



9.2 Deborah Glen reported that an item on Learn Sheffield Peer Review had been added to the Programme, and referred to the fact that four Members of the Committee, who would be joined by a similar number of Members from the Healthier Communities and Adult Social Care Scrutiny and Policy Development Committee, had volunteered to be on the group which had recently been established to scope the Mental Health Review.

9.3 RESOLVED: That the Committee:-

- (a) approves the contents of the Work Programme for 2018/19; and
- (b) approves the membership of the group established to scope the Mental Health Review.

## **10. PAM SMITH**

10.1 The Chair reported that Pam Smith (Head of Primary and Targeted Intervention) was attending her last meeting of the Committee as she would shortly be retiring.

10.2 RESOLVED: That the Committee places on record its thanks and appreciation for the valuable service provided by Ms Smith, during her involvement with the Committee.

## **11. DATE OF NEXT MEETING**

11.1 It was noted that the next meeting of the Committee would be held on Monday, 10<sup>th</sup> December 2018, at 10.00 am, in the Town Hall.

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## Report to Children Young People and Families Scrutiny Committee on Monday 10<sup>th</sup> December 2018

**Report of:** Executive Director, People Services

**Subject:** Safeguarding Children Board Annual Report 2017-18

**Author of Report:** Jane Haywood, Independent Chair, SSCB

### Summary:

This Annual Report is intended to be informative about the work of the SSCB and to make the Board and its partners accountable to child protection professionals, to those who fund and support safeguarding services, to service users, to elected members and the public of Sheffield.

### Type of item:

Reviewing of existing policy	
Informing the development of new policy	
Statutory consultation	
Performance / budget monitoring report	✓
Cabinet request for scrutiny	
Full Council request for scrutiny	
Community Assembly request for scrutiny	
Call-in of Cabinet decision	
Briefing paper for the Scrutiny Committee	✓
Other	

### The Scrutiny Committee is being asked to:

- Receive the Annual Report and note its content
- Comment on and / or seek clarification on any issues raised
- Identify priority areas for next year's business plan

### Background Papers:

- Sheffield Safeguarding Children Board Annual Report 2017-18
- Sheffield Safeguarding Children Board Business Plan 2018-19 – Appendix A

**Category of Report:** OPEN

These reports are provided to enable discussion on:

- Progress, achievements and challenges in 2017-18
- Priority areas for 2018- 19

This report provides an overview of safeguarding activity in Sheffield. Included are the priorities for 18/19. The Annual Report (2017/2018) of the Safeguarding Children Board is included for information and to give context and provide background information to inform discussion. The Annual Report underlines the accountability of the Safeguarding Children Board to the people of the City.

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## **SAFEGUARDING IN SHEFFIELD**

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The Annual Report provides information on the safeguarding work undertaken in Sheffield and gives a sense of the positive difference this work makes to children and young people who are most at risk of abuse and neglect.

Reporting to the CYPF Scrutiny Committee is one of the ways in which the Safeguarding Board informs the people of Sheffield about the work that we do and how we are accountable to them. The Safeguarding Board is keen to encourage and further develop links with the people of Sheffield to raise the profile of safeguarding and to listen to what people think about our work and what our priorities should be.

Every child and young person in Sheffield should be able to grow up free from the fear of abuse or neglect. Sheffield Safeguarding Children Board is committed to improving the safety of all children and young people in Sheffield. If children are not safe, they cannot be healthy, happy, achieve or reach their full potential. We recognise and promote the concept that keeping children safe is everybody's responsibility.

The objectives of Local Safeguarding Children Boards are set out in s.13 of the Children Act 2004 as;

- Coordinate what is done by each person or body represented on the Board for the purpose of safeguarding and promoting the welfare of children in the area
- To ensure the effectiveness of what is done by each such person or body for those purposes

This is defined by the core functions of;

- Developing local procedures and policies
- Communicating the need to safeguard and promote the welfare of children, raising awareness of how this can best be done and encouraging practitioners, agencies and the public to take the required action
- Participating in local planning of services for children in Sheffield
- Undertaking reviews of serious cases and advising the authority and Board partners on lessons to be learnt
- Undertaking reviews of child deaths to identify any concerns or patterns affecting the welfare and safety of children and ensuring the correct procedures are in place to provide a coordinated multi-agency response
- Monitoring and evaluating the effectiveness of what is done by partners individually and collectively to safeguard and promote the welfare of children and advise them on ways to improve
- Assessing whether Board partners are fulfilling their statutory obligations under s.11 of the Children Act 2004
- Monitoring and evaluating the effectiveness of training
- Producing and publishing an Annual Report on the effectiveness of safeguarding in the local area

Key achievements from 2017-18 are:

- Commenced preparation for the new governance arrangements for the Local Safeguarding Children Partnership
- Launched and delivered the joint SSCB/NSPCC campaign 'It's not ok' for children and young people, parents and carers and professionals about sexual abuse and sexual exploitation
- Agreed a joint approach to transitions between the children's and adult's safeguarding boards
- Ensured that children and young people's emotional health and well-being was seen as a priority and challenged services about their ability to meet their needs
- Developed an effective safeguarding response into Teenage Partner Abuse with our partners in the Community Safety Partnership
- Undertook a review of cases where pregnant women disclosed the misuse of alcohol during pregnancy and developed guidance and training on FASD (Foetal Alcohol Spectrum Disorder)

During 2018-19 our specific initiatives will be;

- Finalising the new arrangements for Board governance in the light of the change to Local Safeguarding Partnerships from April 2019.
- Continuing the joint transitions programme with Adult Safeguarding to ensure that our most vulnerable young people receive the right help and support as they move into adulthood
- Working with the adult safeguarding board on parental mental health
- Continuing to work with others in the city to ensure that children and young people's emotional health and well-being is a priority
- Ensuring the multi-agency Safeguarding Hub is operating successfully and children and young people are being effectively safeguarded
- Working with young people to strengthen our training, communications and delivery.

We are now developing our business plan for 2019-20 and this will be taken forward with key partners and young people in January. Our priorities are likely to include;

- Delivering the new governance arrangements so that the strengths of Sheffield's partners continue to keep children safe in Sheffield;
- The active engagement of children and young people in our work so that they continue to lead and influence our work
- A continuing focus on transition and those young people who are most vulnerable

**Background Papers:**

- Sheffield Safeguarding Children Board Annual Report 2017-18 – Appendix A
- Sheffield Safeguarding Children Board Business Plan 2018-19 – Appendix B

**The Scrutiny Committee is being asked to:**

- Receive the Annual Report and note its content
- Comment on and / or seek clarification on any issues raised
- Identify priority areas for next year's business plan

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Sheffield Safeguarding Children Board  
**ANNUAL REPORT**  
2017 – 2018

[www.safeguardingsheffieldchildren.org](http://www.safeguardingsheffieldchildren.org)



# Essential Information

Author:	Jane Haywood
Date of Publication:	22.10.18
Approval Process:	SSCB Operational Board 11.9.18 SSCB Executive Board 4.10.18

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## Availability and accessibility

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## Introduction from the Independent Chair



Dear Colleagues

Our vision is that every child and young person in Sheffield should be able to grow up free from the fear of abuse and neglect. This is a challenge to us all and our partners have worked hard to deliver this.

This report sets out what the Safeguarding Board and its partners have done and highlights the priorities for the current operational year. I am particularly pleased that we have continued our strong relationship with young people who helped us to think about our priorities as we developed our business plan. They are also closely involved in the development and delivery of our training.

The Board has taken forward work with Sheffield's taxi drivers, developed partnerships with sports ground safety officers and continued to give priority to child sexual exploitation and mental health needs. We have worked on the transition of young people to adulthood. Our strong focus on learning has led to an effective training programme and some very well supported conferences.

But there is always more to do and our learning from our audits and reviews of practice shows us that we need to keep a strong focus on safeguarding if we are to keep all our children and young people safe. This means that we need to continue our work on child sexual exploitation, transition and mental health needs.

Sheffield has a strong partnership and I am grateful for the support of all partners and their colleagues at all levels of their organisation. All partners are facing the challenge of reducing resources and increasing pressures and it is good to see that safeguarding is at the heart of their work and that they recognise that keeping Sheffield's children and young people safe is everyone's responsibility. It is only by working together than we can deliver our vision and ensure that Sheffield's children can grow up healthy, happy and achieving their full potential.

I hope that this annual report helps you to understand our work and supports you in keeping Sheffield's children and young people free from abuse and neglect.

A handwritten signature in black ink that reads "Jane Haywood". The signature is written in a cursive style.

Jane Haywood, MBE

Independent Chair SSCB

## An Outline of Sheffield

**574,050** Total population of Sheffield

**117,360** Total number of children and young people living in Sheffield, which is 20% of the Sheffield population

**40,164** 0 – 5 year olds

**40,724** 6 – 11 year olds

**36,472** 12 – 17 year olds

**76,075** children and young people attend primary, secondary or special schools within the city

**95%** attendance for years 1 – 11 (Sept 2017 – April 2017) at Sheffield primary and secondary schools

**21.9%** of children live in poverty in Sheffield (2015, 16.8% in England), with large disparities across the city.

**22.7%** of children at Sheffield primary schools are entitled to and claiming free school meals (14.1% nationally)

**19.3%** of children at Sheffield secondary schools are entitled to and claiming free school meals (12.9% nationally)

**33.5%** of children attending state funded primary, secondary and special schools are from minority ethnic groups (30.7% nationally).

**23%** of primary school aged children have English as an additional language (20.6% nationally)

**17.8%** of secondary school aged children have English as an additional language (16.2% nationally)

**513** children are registered as being home educated (January 2018)

**65.3%** of eligible 2 year olds were receiving funded early learning in the Spring term.

**94%** of eligible 3 and 4 year olds received funded early learning or an early education place in the spring term

## Children and Young People's Involvement

**Children and young people have some of the sharpest minds about and have some incredible ideas.**

**Children and young people can have an understanding of issues affecting them that are different from adults and they can give an insight in to what it is like to grow up in this current world.**

**They also sometimes need help and support to express their thoughts, wishes and ideas and given time to get their views across, particularly when they are experiencing difficult situations in relation to abuse and neglect.**

**It is therefore important that children and young people's views are sought and heard to help develop a shared understanding and to tackle key areas identified to make the city a better place to live.**



## Our Work with the Sheffield Young Advisers

The Safeguarding Board Officers have worked closely with the Young Advisers who we have commissioned to:



- Youth proof our leaflets and media messages on staying safe in taxis
- Conduct a survey of young people to identify how safe they feel in specific settings e.g. sports venues/arenas.
- Develop a Neglect 'Fact or Fiction' media message for young people
- Consider the SSCB multi-agency training programme and offer thoughts and suggestions on content, and how young people will become involved in delivering safeguarding messages to peers
- Facilitate a focus group to discuss the Young People's page on the SSCB website and informed by their research offer suggestions for change.

## Sheffield Young Advisers join us for the SSCB Development Day

This event brought together key partners from the Board with the emphasis on hearing the voice of young people within the city to help shape the priorities for the coming year. Three young people from the Young Advisers group gave some insightful views and information in relation to issues affecting young people. This focused on mental health, drug use, and advice around how young people use social media and the platforms they tend to use. As a result of the input from the young advisors, the SSCB business plan for 2018/19 includes some of the key subject areas discussed.



### What we will do next

The programme of consultation and engagement activity will continue and will include:

- Involvement in developing the Young People's area of the website
- Developing the potential for young people to act as 'safeguarding ambassadors' on specific issues of concern to young people e.g. Shisha lounges, gambling, teenage domestic abuse, fake ID, Illegal tattoo & piercing operations.

## Our work with the Children's Involvement Team

The Children's Involvement Team (CIT) is commissioned by Sheffield Children's Social Care with the primary focus of seeking the views and opinions of children and young people and ensuring that their views are listened to and taken into account by decision makers, both on an individual and collective level.

During the year the CIT delivered the following:

- 317 children advocated for at their initial child protection conference and 138 children at their first review child protection conference.
- 69 looked after children, care leavers and disabled children advocated for.
- 18 children involved in Children in Care Council activities.
- 23 young people involved in Care Leaver Union activities.
- 50 matches were supported between a child in care and an Independent Visitor (IV).

### Advocacy for Children in Child Protection Conferences



The Children's Involvement Team provide independent advocacy for children aged 5 to 17 years at the Initial Child Protection Conference (ICPC). Where it is considered beneficial for the child, they will be offered advocacy support for the 1<sup>st</sup> Review Child Protection Conference (RCPC).

Once parental consent has been obtained, the advocate meets with the child before the conference on their own, to hear what they want the advocate to say during the conference on their behalf. The advocate will then attend the conference to represent the child's views and feelings, ask questions on their behalf, and ensure that the child's views, where appropriate, are incorporated into the Child Protection Plan. In the majority of cases the advocate attends the conference without the child though the advocate can support the child to self-advocate in the conference if the child requests this. Following the conference, the advocate will meet with the child to feed back to them about the meeting, to outline the outcome and explain their Plan.

During 2017-18, 502 referrals were received to the service. Of these, 317 (63%) children were advocated for at their ICPC and 138 children were advocated for at the 1<sup>st</sup> RCPC. The main reasons for a child not receiving advocacy support were parents not giving consent (115 at ICPC and 8 at 1<sup>st</sup> RCPC) and the child opting out of advocacy (31 at ICPC and 8 children at the 1<sup>st</sup> RCPC).

### What we will do next

- A pilot will be run where a small number of children will be offered advocacy support up to the conclusion of their Child Protection Plan.
- The Children's Involvement Team will adapt their resources and approach to reflect the Signs of Safety Framework



## ***What did children and young people say about advocacy?***

Children complete an evaluation of the advocacy service they received, which demonstrates the impact:

It's been very helpful because I can speak to someone about how I feel and they can go to the meeting for me. They didn't miss out anything I told them to say in the meeting and they helped with the safety plan. My word got across and I was heard."

Our house is messy but we feel at home. My advocate helped me say this and make myself understood. They don't raise their voice or question us about it. They listen.

I did not want to say anything to the advocate but I wanted her to come back and tell me what happened.

I needed someone to help me say how I felt and what I wanted because life was getting hard at points.

My advocate has been friendly to me, not jumped to conclusions and not done the opposite of what I have said and not added their opinion. My advocate is perfect in every way!

It has been good because they have clarified everything, I didn't understand and they helped me to understand it. It's been helpful and given me a clearer understanding of the meetings.

My advocate listens to me and writes things so I can understand them clearly. They are all ears – they listen to everything I say.

**children**  
**IN CARE COUNCIL**



The CiCC are a group of 18 energetic and enthusiastic 12-18 year olds who meet to work on projects to improve the care experiences of children in the care of Sheffield Local Authority.

The main focus of the group's work this year has been on working to improve placements in the city for children in residential and foster care. During the summer, the group made a new film called "The Placement Game" based on a board game format.

In November 2017, members of the CiCC attended a regional conference for Children in Care Councils. Members of Sheffield CiCC opened the conference and ran an interactive workshop called 'Homes not Houses'. They shared their new film and 'The Placement Game' and asked decisions makers attending their workshop to make promises as to what they will go away and change as a result. The CiCC launched the film in Sheffield in February 2018 at an event attended by over 100 people, including senior managers, elected members, foster carers and other workers and young people in care from across the country. The CiCC led the evening to share their film and engaged the audience in a range of activities to help them reflect on their messages in the film and take them away with them.

The film and accompanying training resource package will be used to train Foster Carers and Residential Workers in Sheffield. It will also be used to open the Evidence Informed Practice conference in 2018 to ensure all staff in Social Care will have the opportunity to see it.

## Sheffield Care Leavers' Union (SCLU)

SCLU currently has seven core members, with 16 other members who chose to be consulted with rather than attend group sessions.



During 2017-18, a care leaver was successfully recruited to an apprenticeship in the Children's Involvement Team. The key role of this new staff member has been to work alongside SCLU and CiCC to promote the voice of care leavers and children in care in Sheffield.

Some of the activities the group has been involved in 2017-18:

- Met with designers to agree on a design for the SCLU website and started to develop the content
- Held a recruitment night at Star House and to attract new members.
- Attended and contributed to the Young People's National Benchmarking Forum events.
- Attended an event run by the Social Care Institute for Excellence (SCIE) in London to help develop their new social work hub.
- Completed speed interview training for new social workers and assisted several recruitment processes for senior management posts
- Worked with the Leaving Care Service to write their Care Leavers' Offer document.
- Completed the consultation with care leavers on what areas of work the group should focus on to develop the three key priorities: housing, mental and physical health, and communication.
- Consulted with care leavers around communication, one of the group's three key priorities, and arranged to meet with LCS personal advisors and management at their team meeting to feedback our findings and ideas for improvement.
- Completed a SCLU newsletter (the 'SCLUsletter') and sent it to every Sheffield care leaver.

## Section 1-

### The Sheffield Safeguarding Children Board

**Sheffield Safeguarding Children Board (SSCB) is the key statutory mechanism that brings together representatives of each of the main agencies and professionals responsible for promoting the welfare and safety of children and young people in Sheffield. It is a multi-agency forum for agreeing how the different services should cooperate to safeguard children and for making sure arrangements work effectively to promote better outcomes for children.**

**The SSCB provides the strategic and operational direction of safeguarding and continuous monitoring of performance in Sheffield. The Board produces the Annual Business Plan and the Annual Report. This annual report provides a transparent assessment on the effectiveness of safeguarding and the promotion of child welfare in Sheffield.**

#### **Our Vision**

**Every child and young person in Sheffield should be able to grow up free from the fear of abuse or neglect.**

**We are committed to improving the safety of all children and young people in Sheffield. If children are not safe, they cannot be healthy, happy, achieve or reach their full potential. We recognise and promote the concept that keeping children safe is everybody's responsibility.**



## Key roles and relationships

### The Independent Chair

During 2017/18 our Independent Chair was Jane Haywood. Jane was supported in her role by a Senior Professional Advisor and a dedicated team of Board Officers. The Chair is tasked with ensuring the Board fulfils its statutory objectives and functions. Key to this is the facilitation of a working culture of transparency, challenge and improvement across all partners with regards to their safeguarding arrangements.

### Partner agencies

All partner agencies in the city are committed to ensuring the effective operation of the SSCB. This is supported by a Constitution that defines the fundamental principles through which the SSCB is governed. Members of the Executive

Board hold a strategic role within their organisation and are able to speak with authority, commit to matters of policy and hold their organisation to account.

### Safeguarding leads/designated professionals

The safeguarding leads and designated professionals in the city provide a valuable source of professional advice and support for practitioners across their agencies and have continued to demonstrate their value during this year.

### Relationship with other Boards

There is an expectation that LSCBs are highly influential in strategic arrangements that directly influence and improve performance in the care and protection of children and that this is achieved through strong arrangements with key strategic bodies across the partnership. During 2017/18, engagement continued with Sheffield Safeguarding Adults Partnership (SAP), the Health and Wellbeing Board and the Safer and Sustainable Communities Partnership. The SSCB also met with elected members through the scrutiny functions operating in Sheffield.

The connection between the children and adults Boards is strengthened by having the same independent chair, Jane Haywood. The professional adviser to the Board also maintains a key partnership role by membership of the Domestic Abuse Strategic Group, the Vulnerable Young Peoples Risk Panel, The Youth Justice Partnership, the Sexual Exploitation Strategic Board and the Hidden Harm Implementation Group. All of this enables clear communication and a good flow of information.

### Lay Members

The SSCB encourages independent oversight and this is enhanced by the inclusion of two Lay Members who sit on the Executive Board. The Lay Members provide a valuable contribution by being active participants who provide effective challenge and an objective viewpoint.

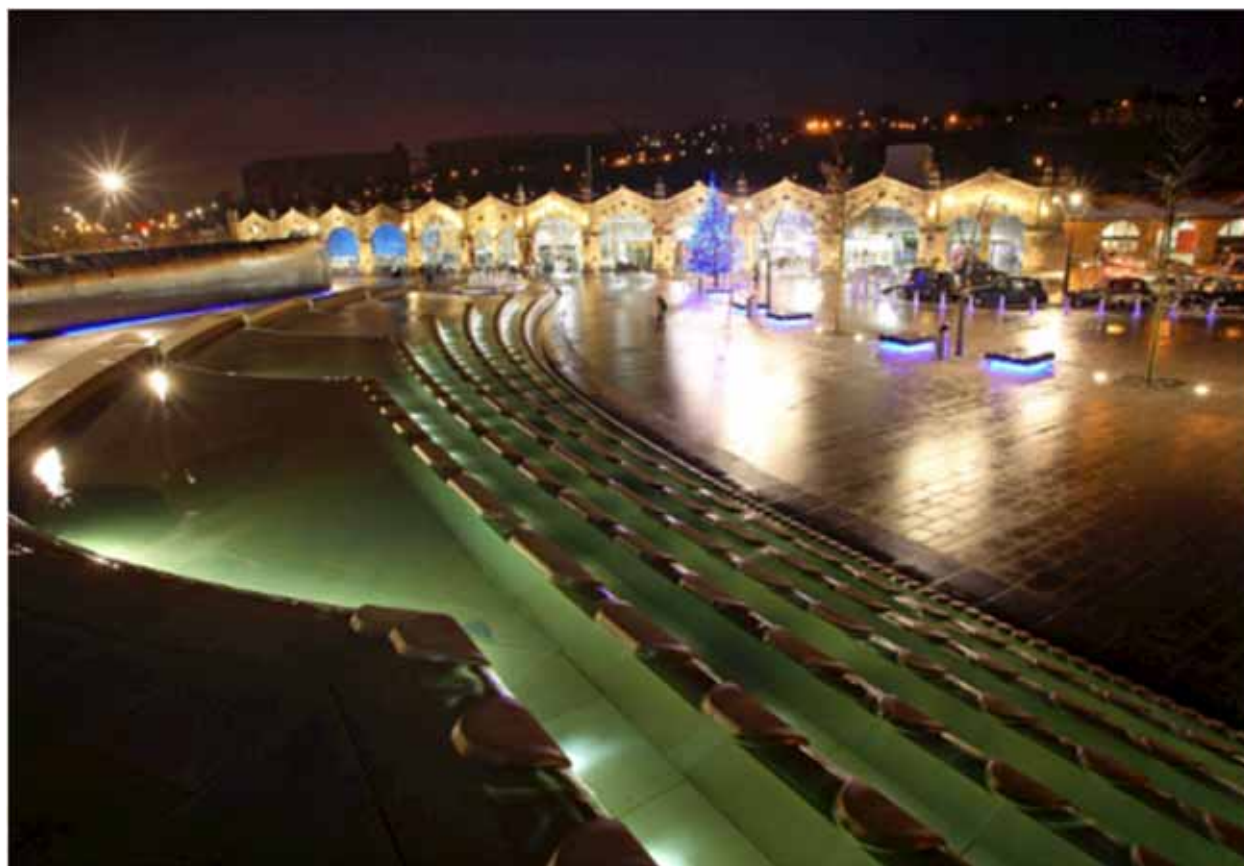
### Board Performance

The Board monitors progress against its objectives and ensures self-challenge against its responsibilities through a variety of methods:

- The Business Plan which indicates that all tasks were completed or proceeding on time



- The quarterly data dashboard that provides information on progress against section 11 compliance, SCR/Learning Lesson Review action plans and inspection reports
- The quarterly data suite which provides information on partner compliance with safeguarding requirements, the continued re-balancing of the children's safeguarding system and assurance on the quality of multi-agency interventions with children and young people
- Oversight of work plans and action plans for the board sub-groups to ensure progress is being made.



### **New Safeguarding Arrangements**

Following on from the recommendations of the Wood Review 2017, the change in legislation to the Children and Social Work Act 2017 and subsequently the upcoming revision of Working Together to Safeguard Children (WTSC), statutory requirement to have a Local Safeguarding Children Board (LSCB) came to a conclusion on the 1st April 2018. New safeguarding arrangements have been put in place under the new revision of WTSC 2018. Under WTSC 2018, Local Authority areas will need to establish Safeguarding Children Partnerships which will draw together the three key agencies who collectively, will hold new statutory responsibilities for safeguarding children and young people, namely the Local Authority, Health (through the local CCG) and Police. Whilst the Safeguarding Children Partnership will include and relate to all agencies with responsibilities and interests in the safeguarding of children and young people, including for example, Education and those in the Third Sector, the three agencies with statutory responsibilities will together share particular duties with respect to seeing the strategic direction for safeguarding, and for the overall governance of the partnership. Following consultations undertaken in 2017 through the Sheffield LSCB, agreement has been reached to establish a Safeguarding Children Partnership and lay out the way the partnership will work during its transitional first year.

## What we Achieved

Over the last 12 months and in partnership with the NSPCC we ran the successful *Its Not Ok* campaign. This campaign was aimed at raising awareness and understanding of child sexual abuse and exploitation. It reached out to schools, parents, professionals and members of the public as well as young people.

This year the SSCB held conferences focusing on two different themes:

- Over 240 practitioners attended conferences focusing on Emotional health and wellbeing of Children and Young People. 95% of attendees reported that they felt more able to respond to mental health concerns as a result.
- The Domestic Abuse and Whole Family Working conference reached over 200 professionals. This considered the impact of domestic abuse on parenting and children, learning from local case studies, risk factors, culture issues, theoretical models and practical approaches on how to support families at the earlier possible opportunity.

Young people have had a strong voice in the Board's work this year, including their contribution to the Board Development day and consultation on a number of key projects.

This year the Local Authority and its key partners introduced the Sheffield Safeguarding Hub (SSH), a single point of access in the city for concerns about vulnerable children and young people. The SSCB undertook an audit of multiagency contacts and referrals to the SSH and the findings of this were similar to those concluded by Ofsted at their focused visit this year. The SSCB are working alongside the SSH to take forward the multiagency learning from this.

We undertook a review of cases discussed in MAPLAG (Multi-Agency Pregnancy Liaison and Assessment Group) where the pregnant woman disclosed misusing alcohol during pregnancy. The findings have been developed into a Learning Brief to ensure practitioners understand the impact that misuse of alcohol in pregnancy may have, are able to identify features of FASD (Foetal Alcohol Spectrum Disorder) and understand the support that can be offered.

We have developed our 'team talks' that can be used in team meetings across all agencies to provide information on emerging safeguarding issues. To date topics have included information on Shisha bars, coercive control, tattoo, piercing and body modification and Xanax

Through our national and regional work with the Gambling Commission, Public Health and the Local Government Association (LGA) we have shared our good practice and influenced national agendas.

See our [Business Plan](#) detailing our priority areas for 2018-19

[https://safeguardingsheffieldchildren.org/assets/1/sscb\\_business\\_plan\\_2018-19\\_online.pdf](https://safeguardingsheffieldchildren.org/assets/1/sscb_business_plan_2018-19_online.pdf)



# Funding Arrangements

The Partners that make up the SSCB have continued to demonstrate their commitment to safeguarding by providing the resources required to ensure effective arrangements.

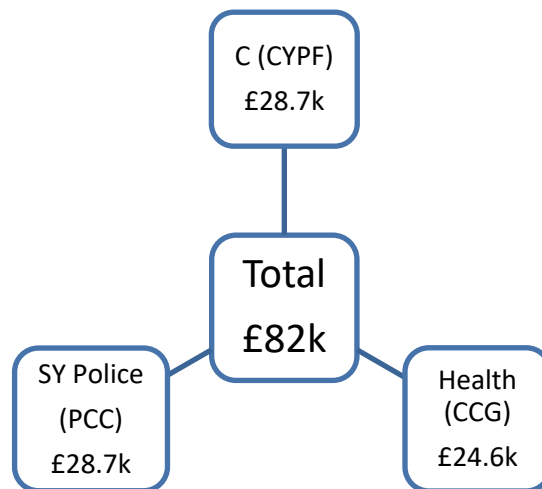
The work is well supported by a partnership manager and a business unit. Current funding arrangements for the business unit are provided by key partners as follows:

Income 2017/18	£
Carried Forward	65 k
<b>Contributions:</b>	
Sheffield City Council	91.2k
Health: CCG	91.2k
SY Police: PCC	36.6k
*National Probation Service	2.7k
Income Generation	9.5k
CDOP	68.0k
<b>Total</b>	<b>364.2k</b>

\* reduction in contribution in line with government guidance to NPS

## SSCB Funding of the Sheffield Exploitation Service

The SSCB provides additional partnership funding to the Sexual Exploitation Service to cover the costs of the Manager and Business Support. Consistent with the rest of the SSCB budget, a standstill position has been in place since 2014/15



## Section 2 -

### How We Learn From What We Do

The SSCB undertakes a variety of activities to monitor the effectiveness and quality of safeguarding arrangements within Sheffield.

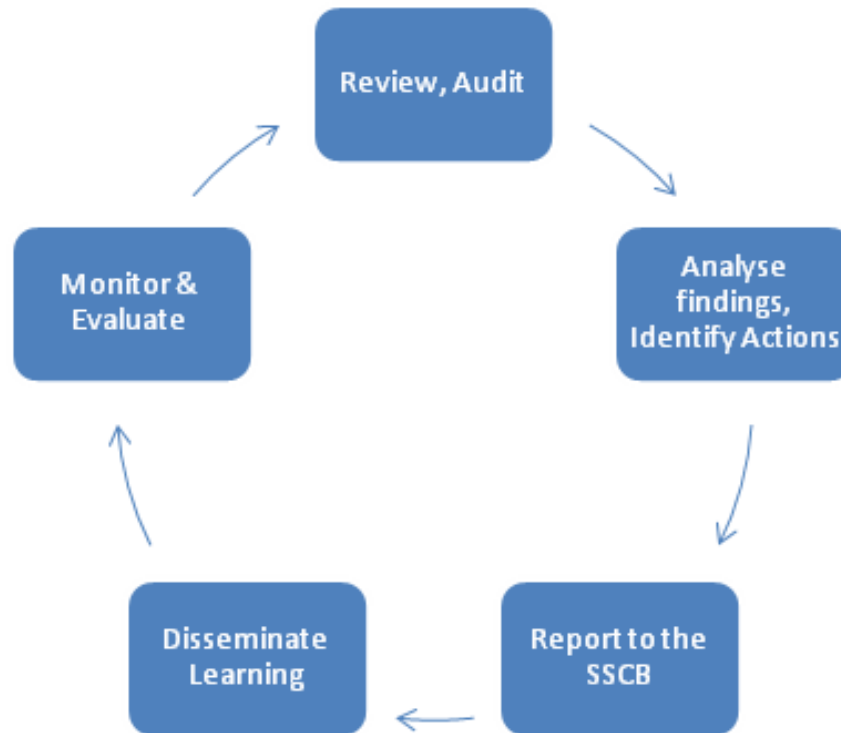


\*Includes: Serious Case Reviews, Learning Lessons Reviews and Child Death Overview Panel.



## Quality Assurance, Learning & Improvement Framework

Sheffield's Quality Assurance, Learning and Improvement Framework outlines how we learn through practice, quality assurance, performance management and case reviews. The Board is committed to recognising, reflecting and learning from good practice and seeks to continually assess effectiveness, inform professionals of the learning, understand impact and drive improvements.



## Multi-Agency Data Suite

The Data Suite has developed the Boards understanding of safeguarding performance across the city and provided evidence of impact of the Boards work. The multiagency data suite continues to focus on 5 priority areas:

- Neglect
- Sexual Exploitation
- Thresholds
- Transitions
- Substance and Alcohol Misuse (Hidden Harm)

Each quarter the data is collected and reviewed. A report of the data suite is presented to the Executive Board for scrutiny.

The impact of the data suite can be evidenced through:

- *Evidencing how service need is changing:* Over the year, the number of cases that are triaged by child sexual exploitation and are assessed to have added vulnerabilities has increased. These issues can include criminal exploitation, harmful sexual behaviour or mental health issues. The service is working closely with other professionals to support these young people.

- *Increasing communication and joined up working between partner agencies:* The figures from MAPLAG have highlighted that the majority of pregnant women using non-opiates (including cannabis) are not accessing treatment. In response, a drug worker now attends the pregnancy clinic at Jessops.
- *Increasing knowledge of services available:* The WAM service is for 8 – 18 year olds that are affected by someone else’s drug or alcohol misuse. We highlighted that the number of referrals to this service were low. There is evidence that engaging with WAM can prevent children then going on to have their own substance misuse issues. The Board highlighted this service with partner agencies. The number of referrals has increased this year but the Board will continue to promote this service with partner agencies.
- *Evidencing the direct impact of the Board’s work:* Evidencing the significant impact of the neglect strategy through an increase in professional’s knowledge and their confidence in recognising and responding to this issue.



## Section 11 & Single Agency Challenge Meetings

**Section 11 of the Children Act 2004** places duties on a range of organisations and individuals to ensure that when they go about their day to day business they do so in a way that takes account of the need to safeguard and promote the welfare of children. This also applies when these agencies contract services out to others. LSCBs have a responsibility to ensure that Board partner agencies are meeting all the requirements of Section 11. This outlines the systems and processes that need to be in place to ensure effective safeguarding services.

In 2016/17 Board partner agencies updated their Section 11 self-assessments. The action plans arising from this continued to be monitored this year through regular review and scrutiny at the Executive Board. This year the first of the annual single agency quality assurance and challenge meetings were undertaken. Each Board partner agency had a separate meeting with the Independent Chair, Professional Adviser to the Board and the Research Officer. The objective of the meetings was to seek assurance from partners that they had effective and coordinated safeguarding arrangements in place. This involved scrutiny and discussion of each agency’s section 11 return and any ongoing actions, alongside other relevant areas highlighted through SSCB evaluation and audit work, SCR/LLR action plans and inspection reports.

The meetings included some areas that were discussed with all agencies (e.g. the roll out of the neglect strategy and training). However the majority of questions were developed to be specific to the agency in attendance. Actions were developed for agencies from these meetings that continue to be monitored.

## **Multiagency audit of contacts and referrals into the Sheffield Safeguarding Hub (SSH)**

The SSH became operational this year, providing one route for all contacts and referrals into children's social care. The SSCB undertook a multiagency independent audit of the arrangements including a review of the Multi-Agency Confirmation Form (MACF). This was undertaken to ensure that Sheffield has effective and robust arrangements in place to support the identification, delivery and management of risk to children and young people.

The audit reviewed 10% of one weeks contacts/referrals to the SSH. The multi-agency audit team considered the written information submitted to the Hub (including the MACF where that was available) and/or the record of the telephone conversation; the SSH contact/referral record and any outcome letters sent to the family, young person and source of referral.

### **The main findings**

In conclusion the audit team had no concerns regarding the application of thresholds, in that, based on the information provided, all cases that should have been accepted as referrals had been. There were no concerns in relation to a child's safety.

If the safeguarding needs of a child are immediate then agencies are asked to telephone the SSH to highlight their concerns and then follow this up with a MACF (Multi-Agency Confirmation of contact Form). In all other cases, the SSH request that professionals submit a MACF to provide information. However, the audit demonstrated that this document is still not being used consistently by agencies as it was only available in 35% of relevant cases.

MACF forms should ensure consistency in the information reported. However, those submitted differed in quality and the amount of information included. Some were very brief, leading to difficulties in identifying the child or understanding the concern. This led to additional work for the SSH and delays whilst the SSH spent time collecting further information or where this is not possible, asking the source agency to refer back in with further information.

Auditors felt that professionals were often calling the SSH to log information rather than to raise concerns and it was felt by auditors that, in some cases, agencies/practitioners should have undertaken further work before making the referral.

It was not always clear if parents/carers had been informed of the agencies intention to contact social care and in nearly half of cases there was no evidence of children/young people being spoken to, about professional concerns.

On completion the SSH procedures state that they should record which of the five levels of need the case was assessed at. This had occurred in 62% of cases. Outcome letters were being sent in 58% of cases to parents/carer, detailing the decisions made in respect of the referral and 46% to source agencies.

### **What we will we do next**

The SSCB will work closely with the Local Authority to promote the agreed procedures for contacting the SSH and the use of MACF forms, to ensure the information provided is of good

quality and includes all the necessary information required. A further audit will be completed in 12 months time and partner agencies are quality assuring their own referrals and reporting back to the board.

## Multi-Agency Audit Group

The aim of the multi-agency audit group is to monitor and evaluate local practice in delivering services to children and families, determining the quality of practice, level of agency involvement, partnership working and related outcomes. The audit is focused on the child's journey and highlights areas of good practice, areas for development and those that require improvement. It has a clear focus on impact and outcomes and promotes a culture of continuous learning and improvement.

The audit group meets bi-monthly and is made up of safeguarding leads in key partner organisations. A case is selected randomly and each agency is asked to self-audit using the audit tool.

As well as good engagement by agencies, in an open and honest way, the audit process has also highlighted evidence of good practice, including:

- Continued evidence that universal services are providing excellent levels of support to children and families, for example, through pastoral support at schools.
- Evidence of good communication between agencies on some cases that enabled a consistent message to families and reduced the risk of disguised compliance
- Good and early identification of domestic abuse
- Evidence of effective challenge on cases that led to better outcomes for the child/young person

### Impact

- Safeguarding supervision masterclasses have been developed and rolled out
- The SSCB conferences this year focussed on domestic abuse and whole family working as a result of the learning from audit and provided resources for practitioners to use
- The Team Talks were developed and included one on coercive control
- The SSCB highlighted the benefits of using the Alcohol Screening Tool to all agencies as audits have demonstrated better outcomes for children as a result

### Learning

- In light of the learning from the Family B Learning Lessons Review the Multi-Agency Audit Group we now review all cases of children and young people subject to a Child Protection Plan for over 2 years. This provides oversight of those cases by safeguarding organisational leads
- Through the audits in the last 12 months we have begun to develop a greater understanding of these cases involving contextual safeguarding
- As signs of safety is rolled out across Sheffield we have started to use the framework in our meetings

### What we will do next

- Review and refresh the audit tool to embed signs of safety

## Themed Audit Day (TAD): Intimate Teenage Partner Abuse

### Key Messages for Practice

#### What happened?

The TAD reviewed work with five young people, aged 16 – 18 years that had either experienced or caused intimate partner abuse. It considered information from agency audits, professional feedback questionnaires, professional focus groups and parent/carer feedback.

#### What did this tell us?

The review demonstrated that the young people had experienced very high levels of abuse from intimate partners. This included receiving abusive text messages or messages on social media, physical violence (being punched, slapped, kicked and/or having their hair pulled), threatened physical violence, inappropriate and derogatory name calling, suggestions the person should kill themselves or threats that the perpetrator will kill themselves, control and isolation (e.g. stopping them from going out with others/seeing family or friends, following them from a distance, phoning or texting repeatedly) and threats or violence to the young person's friends.

In all cases professionals were addressing significant other issues with the young people at the focus of this review. This included,

mental health issues, suicide attempts challenging behaviour and exclusions from school. There was a history of violence within the families in the majority of cases.

This review evidenced that '*some (professionals) had a good knowledge of domestic violence and applied it*'. However, the abuse was not being consistently recognised by professionals. The review team felt that in certain cases this was because it was '*controlling behaviour – not physical, this might have contributed to workers not picking things up*'. In addition, some professionals were also not aware of the resources available to them.

There were examples of good communication in all cases, which enabled consistent messages to be reinforced to the young people. However, there were examples where information had not been shared and/or not all agencies had been included in the multiagency team, both of which had a negative impact on the progress of the cases.

The review found that where there was a consistency in workers and they were '*insightful and warm, open to different ways of thinking, had empathy for young person*', this provided stability for the young person and a focus on them which had a positive impact on the work.

#### What can we do now?

##### Focus on the child/young person

- What will work for the young person? Adapting your approach can lead to increased engagement
- Consider the young person's interests. Can you help to increase their self-confidence?
- Is the child's plan holistic? Does it include historical information?

**If in doubt ask for advice from your manager or safeguarding lead**

#### Resources for responding to Intimate Teenage Partner Abuse

There are resources and training available to assist professionals in recognising and responding to this issue.

##### What to do:

The SSCB procedures include a section on teenage peer on peer abuse within the [Domestic Abuse chapter](#). There is also a Sheffield [Young People and Domestic Abuse Traffic Light Tool and Pathway](#). These give practitioners detailed information of what to look for and how to respond.

## Child Death Overview Panel (CDOP)

The Child Death Overview Panel reviews the death of any Sheffield child, including those that occurred in another area. The Board is responsible for the collection and analysis of information about each death, to develop a better understanding of how and why children die, to inform further prevention work and to identify any case that may require further scrutiny.

This year CDOP met 7 times and reviewed 46 deaths. The aim is to review all deaths where appropriate within 12 months and this year 77% were within this time frame (49% the previous year)

### **Facts and Figures**

This year, over half of the deaths (56%) took place in the neonatal/perinatal period (less than 1 year old). The reviews consider modifiable factors which are defined as actions that could be taken through national or local interventions, which could reduce the risk of future child deaths. These were assessed to be present in 44% of these cases, which is higher than the average for England (34%). Smoking and mother's high BMI in pregnancy were the most common modifiable factors identified in Sheffield.



In the year, the rate of deaths in children aged 1-17 years, was higher than for England overall. Childhood deaths are not evenly distributed across the city as the highest proportion of deaths are in the east and north of the city which correlate with the areas of highest deprivation. More deaths occur amongst children from black and minority ethnic backgrounds (43.1%), with children reported as being from a Pakistani background over-represented in comparison with the local minority ethnic population. Males accounted for 58.5% of deaths (similar to previous years). In 2017/18 the percentage of unexpected deaths was 28.3%, an increase on the 2016/17 figure (25.5%).

### **Impact**

- The Safer Sleep Steering Group has been working to raise awareness of safer sleep practice for babies. This work has been successful in reducing the number of infant deaths, with Sheffield having the lowest sudden infant death rate in Yorkshire and Humber.
- Following a review of the role and functions of the Child Death Overview Panel, it has worked to respond to the findings of this, including changes to some processes to gain appropriate levels of insight into the life of the child and family.
- There has been work to raise awareness of those communities affected by recessive genetic conditions linked with consanguinity and improve access to services that may help.

### **What we will do next**

- Review and make changes to local processes the publication of key national reports and guidance
- Seek to investigate inequalities in child deaths linked to geography and ethnicity to understand what additional targeted action is needed to meet the requirements of families with different cultural needs, and to reduce preventable risks.

The CDOP Annual Report is available at

<https://safeguardingsheffieldchildren.org/sscb/safeguarding-board-information/child-death-processes-1>

## Multi-Agency Safeguarding Training

The SSCB Workforce Development Team develops and delivers a wide range of multi-agency safeguarding training and learning events, available to any practitioner working with children and families in Sheffield.

The programme of events in the year resulted in a total of **12,846** training contacts, including attendance at conferences, seminars, taught courses and e-learning programmes. The Learning and Practice Improvement Framework informs topics for delivery, with the programme subject to review throughout the year in order to remain responsive to emerging safeguarding issues. Key events during the year included:

### Conferences

- The team worked with partner agencies to develop Mental Health Suicide Prevention training and pathways. This included the delivery of two conferences focusing on **Emotional Health and Well-being of Children and Young People**. This was attended by over 240 practitioners. The event raised awareness of the city's Suicide Prevention Strategy, introduced resources available to practitioners and showcased good practice. The impact of this conference was significant with 95% of attendees reporting that they felt more able to respond to mental health concerns and 83% recording that their confidence had improved.
- Over 200 professionals attended the **Domestic Abuse and Whole Family Working** conference. This considered the impact of domestic abuse on parenting and children, learning from local case studies, risk factors, culture issues, theoretical models and practical approaches on how to support families at the earliest possible opportunity. It included a presentation on the whole family working model, 'Growing Futures'. There was also an exercise focusing on working with the whole family to identify, assess and intervene, and safety planning. Participants rated highly all of the presentations in the evaluations, but particularly the case studies from the successful parenting programme run by MAST, 'You and Me Mum', designed for female survivors of domestic abuse who are mothers.



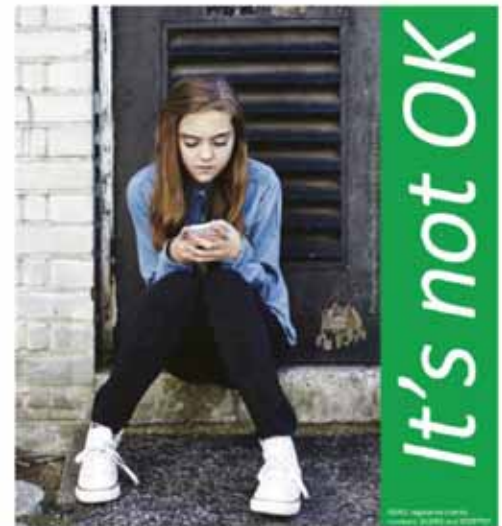
In addition:

- The Sheffield Young Advisers have reviewed the training programme and provided feedback on content and ideas for how young people's views can be more central in training events.
- Masterclasses were rolled out to extend practitioner knowledge in key safeguarding areas e.g. Adverse Childhood Experiences, Obesity, Neglect and Substance Misuse.
- Worked in partnership with the NSPCC to deliver the 'It's Not OK' Campaign, addressing Child Sexual Abuse and Sexual Exploitation. In addition to an extensive programme of practitioner seminars and events, the themes of abuse and exploitation were explored through an interactive drama production delivered across local secondary schools. Work is ongoing to ensure the issue maintains a high profile and learning is embedded.
- Thresholds of Needs Guidance was revised and supported by a training programme.
- Bi-monthly 'Team Talk' briefings have been developed to support a common understanding across the children's workforce of new and emerging safeguarding concerns and how these are being addressed. These are proving very popular.

## It's Not OK Campaign

The ***Its Not Ok*** campaign, between the NSPCC and the SSCB, ran for 12 months from May 2017. The campaign aimed at raising awareness and understanding of child sexual abuse and exploitation. Campaign materials were disseminated across the city and via the dedicated 'It's not OK' website. Over the year it reached parents, professionals, children, young people and the public through a range of events, activities and print/social media. This included:

- A play and workshop of the same name that toured Secondary Schools in the city, reaching over 3200 Year 7 students. It explored issues relating to familial sexual abuse, exploitation, sexting and consent.
- For young people with special education needs and disabilities a new performance package named 'Love.Life' was created. This was delivered in six settings to young people aged 11+.
- There were over 50 workshops for parents, provided in a variety of settings. These focused on the NSPCC PANTS materials (supporting parents to have simple conversations with their children about how to stay safe from sexual abuse) and also discussed the issue of how to keep children safe online. NSPCC's online safety partners, O2, co-delivered the workshops and provided advice and support to parents at three parent open evenings.
- Over 30 sessions took place for education staff in primary and early years settings.
- Monthly lunchtime seminars provided over 500 staff with information on a variety of topics including harmful sexual behaviour, online safety and therapeutic support for children affected by sexual abuse.
- The Sheffield Star Newspaper adopted the campaign and championed it in the lead up to Christmas, undertaking several feature pieces looking at different aspects.



Child sexual abuse and exploitation is **NEVER ok**

For information about this campaign, visit [www.itisnotok-sheffield.org.uk](http://www.itisnotok-sheffield.org.uk)  
For advice and support if you're concerned about a child, please contact:  
Sheffield Safeguarding Hub - 0114 273 4855 or NSPCC 24 hour helpline - 0800 800 5000



A partnership with

**NSPCC**  
UK



- The campaign was also fortunate to have the support of a group of National Citizenship Service (NCS) students who decided as part of their programme that they wanted to make a film about sexual exploitation. The film and actors were given the red carpet treatment at the closing event, where the film was shown and promoted.

### What we will do next

A really positive outcome from the campaign has been NSPCC's agreement and funding to make both 'It's not OK' and 'Love.Life' into two digital resources (films,

activities and lesson plans) which will be available free of charge to any organisation, education establishment or parent on the new NSPCC Learning website. This will be developed and promoted going forward



## Local Authority Designated Officer (LADO)

LSCBs have responsibility for ensuring that there are effective procedures in place for investigating allegations against people who work with children using the principles outlined in Working Together To Safeguard Children. The annual update from the LADO ensures that relevant parties are fully sighted of all such allegations and can monitor the support, advice and guidance provided to ensure appropriate cases are resolved as quickly as possible and the process is a robust safeguarding measure.

This year has seen an increase in recorded activity for the LADO. The referral pathway has been established and the majority of cases are referred using the correct channels.

The LADO has delivered training to Sheffield Safeguarding HUB to assist them in recognising cases which meet the LADO criteria. There are strong links to colleagues in the HUB, including South Yorkshire Police Protecting Vulnerable People's Unit. Relevant partner agencies attend the LADO meetings and share relevant information in a timely manner.

There continues to be positive links with the regional LADO network with regular meetings and liaison and support for problematic cases.

Work with Sheffield's Mosque and madrassahs continues and there is engagement from key figures within the community to help embed safeguarding practices in the settings. This includes the delivery of a bespoke safeguarding training package in 3 separate settings each year in local Mosques, which are well attended.

### Number of allegations

	Quarter 1 Apr-Jun	Quarter 2 Jul-Sep	Quarter 3 Oct-Dec	Quarter 4 Jan-Mar	Total referrals
Preliminary number of allegations received	57	48	70	55	230

### What we will do next

Sheffield has now recruited a full time LADO and Prevent Single Point Of Contact who begins the role in April 2018. The next year will be a chance to develop the LADO role into a bespoke support system that is adaptable to the needs of Sheffield. This will include:

- extending training to partner agencies including community and voluntary sector agencies, private employers and religious organisations.
- work with the Mosque and Madrassahs' safeguarding adviser to consider bespoke training to meet the specific needs of Mosque and Madrassah staff to help build their confidence in addressing safeguarding concerns.
- consideration to how the LADO information can be recorded in the new system (Liquid Logic) for Sheffield.

## Section 3-

### Safeguarding Children in Sheffield

**There is a wealth of activity that occurs within the Sheffield area across the Safeguarding Board partners and within communities which relates to early intervention, prevention, identification and action in relation to safeguarding children.**

**The partnership work includes ensuring that there are robust and proportionate responses to child protection concerns that are raised within the city. The Sheffield Safeguarding Hub has developed over the last year and continues to make strong progress in relation to screening, recognising and responding to child protection.**

**There are numerous projects working within the city which focus on individuals and communities which aim to provide greater awareness, advice and guidance in relation to abuse and neglect.**

**In this section you will gain an overview of some of the key services and support which directly support children and families.**



## Safeguarding Overview of 2017 - 18

- **7122** requests for a service from the Multi-Agency Support Teams
- **1409** families received MAST support
- **785** referrals to the Community Youth Teams
- **223** young people were supported by Door 43
- **15 – 20** young people attend the Door 43 weekly Wellbeing Café
- **72** young people were referred to the WAM (What About Me), a service for 8 – 18 year olds affected by someone else's drug or alcohol misuse
- **11207** referrals to Children's Social Care
- **3652** children were identified as children in need
- **617** children became subject to a child protection plan over the year
- **317** children and young people were advocated for at their initial child protection conference
- **138** children and young people were advocated for at their first review conference
- **459** children were subject to a child protection plan at the end of the year
- **92** children became subject to a child protection plan for a second or subsequent time
- **233** young people were referred into the Youth Justice Service
- **148** young people were referred to the sexual exploitation service
- **67** young people assessed by the sexual exploitation service were assessed as medium/high risk and allocated a specialist worker from the service
- **628** children were looked after by the local authority at the end of the year
- **69** Looked After Children, care leavers and disabled children received an advocacy service
- **50** matches were created between a child in care and an Independent Visitor
- **1284** contacts were made with the substance misuse service for checks and advice
- **9** licence reviews were undertaken and advice given in **44** complaints in relation to licensed premises
- **230** LADO referrals were made

# The Introduction of Signs of Safety



In October 2017 Children's Social Care implemented the Signs of Safety (SoS) model. This has a 5 year implementation plan and to date almost 700 staff have been trained in the 2 day introduction course and 120 trained at an advanced level (practice champions). In addition there will be 30 practice leads, who have dedicated time to support staff in their work areas to use the model in practice.

From the start of the implementation, there has been a focus on partnership involvement in order to fully embed the practice model with partnership briefing sessions ongoing. Part of this training includes a presentation by one of the education champions in relation to how he has used and adapted the SoS model within the work he completes in his role as a Head Teacher and Primary Inclusion Panel Chair. Additional training and support has also been provided for champions across partner agencies. Currently a number of champions have been identified in mental health services, substance misuse services, domestic abuse services, health, education and the police. Consultations have also been provided to partners including schools, NSPCC and health services to look at practice and how to align this to the changes taking place in children's service.

## What we will do next

The next 12 months brings a continued drive in the implementation and embedding of Signs of Safety. We have a further 5 day advanced training course planned taking the total to 180 champions, with the aim of a focus on partner agencies and early help services attendance. Following this, we will invite all partner champions to attend and participate in a steering group to drive Signs of Safety practice and learning. Sheffield City Council are leading the way in this area of implementation as the bespoke training courses will include those for foster carers and residential staff. Progress and feedback is extremely positive and we will continue to review the plan to ensure the successful implementation and embedding of Signs of Safety as Sheffield Children's Services practice model.

## Early intervention

Early help services provide support for families after the emergence of a problem, with a focus on intervening at the earliest opportunity. Early Help services are provided within local areas (locality model). The Early Help Framework sets out how agencies work together to identify, assess and support families to meet their needs. Communities alongside universal services including schools and health services provide lots of support. A family can receive help from a number of agencies working together. When needed, additional focussed support is available in relation to health and wellbeing, life skills, and family relationships.

The Multi-Agency Support Team received 7122 requests for service this year. The majority of these were from professionals who provided basic information about the family using an Early Help Part 1 form or by sending a letter. 729 FCAFs were submitted (less than the previous year and almost half of those were completed in the 4 months before the introduction of the Early Help Framework).

GP's were the largest group to refer (21%), 19% of referrals were from Education (an increase of 3% from the previous year), 12% of referrals were from children's social care. 331 families self-referred for support (5%).

Families were referred to MAST for a variety of reasons, including focused support to improve their accommodation, criminal/ anti-social behaviour, education/ skills, health, financial / employment situation, family/ home life. Most families received focused support for parents to help the family function appropriately together, for support for children presenting with challenging behaviours at home and/ or at school and for support with mental health.

67% of referrals received focused support from an allocated intervention worker with a whole family action plan. 24% of referrals received focused support from a parenting specialist. 10% of referrals received a joint consultation with CAMHs.

1409 families (3047 children) received focused MAST support led by an intervention worker.

Free early learning helps to give children a great start to their education and reduces the gap in educational attainment for those children from disadvantaged backgrounds. The proportion of eligible 2 year old children accessing Free Early learning (FEL) was 65%. The take up of 3 and 4 year old FEL was 93.6%.



### What we will do next

- Continue to deliver locality based focused support (at threshold level 3 and 4).
- Review the Early Help Framework and Early Help Statement – with reference to Adverse Childhood Experiences
- Develop and embed specific targeted interventions including parenting, Fresh Start, Multi-Systemic Therapy and Domestic Abuse

## Community Youth Teams

Community Youth Teams (CYT) are a multi-agency specialist service for vulnerable young people. CYTs are a targeted, early help service which aims to support young people aged 10 - 18 into positive destinations and reduce the likelihood of them entering the criminal justice system.



There were 785 referrals received this year. The number of young people referred to CYT including the Community Resolution referrals, Out of Court Disposals (OOCd), NEET (Not in Employment, Education or Training) and Risk of NEET referrals has increased slightly by 3.2%, the number of referrals allocated for assessment is approximately 85%.

The main reasons for referrals include Anti-Social Behaviour (ASB), violent/aggressive behaviour, sexual exploitation, online safety, gang association and theft. 'ASB in community - Peer Group involved in ASB/Criminal Behaviour' and 'School exclusions-violent/aggressive behaviour' accounted for 35% of referrals. The service has also seen an increase in referrals where 'violent to their parent/carer' is the main reason, or is mentioned in the referral.

Young people that have accessed CYT's are consulted with and involved in designing their intervention plans, which increases engagement and retention. Young people are also involved in the design of youth club programmes and holiday activities.

CYT received over 90% positive feedback from young people who received individual support and over 90% positive feedback from their parent/carers:

*Parent feedback: I am grateful for the support with XX going into secondary school. It helped a lot. Thank you.*

*Young Person feedback: By making me not want to get into trouble on the streets.*

As part of the OOC pathway, YJS and CYT developed a new Young Person Assessment Tool. The assessment is tailored to take into account the nature of the offence, the young person's personal circumstances, their attitudes and beliefs, and an impact statement from the victim. This is also used for CYT referrals, unless the case is complex or high risk where the AssetPlus assessment will be used. The process was reviewed this year and all agencies felt they were working well together within the process in order to improve outcomes for young people and reduce the likelihood of further offending.

In October, CYT staff completed multiagency training around young people's use of social media and covered a wide range of subjects identified as key issues for young people. In total 109 professionals attended and included representatives from Speech and Language, MAST, Police, The Salvation Army, YJS, Sexual Exploitation Service and Talent Match.

### **Suicide Prevention**

Following on from the launch of the children and young people's suicide prevention pathway in March 2016, the main achievements have been:

- Training (funded by Future in Mind) has been delivered to hundreds of staff from the children's workforce and has evaluated positively. This focused on supporting the needs of vulnerable groups of children and young people including those who self-harm, are LGBT+ or have eating disorders. This will be offered on a traded basis during 2018-19. The training has helped improve worker's confidence in responding to children and young people expressing suicidal thoughts and intentions.
- The CYP pathway and plan have been integrated into Sheffield's suicide prevention strategy and consultation has taken place with young people and professionals on the local spending priorities for government funding for the region.
- Door 43 Youth Information Advice and Counselling has been developed

This service offers emotional well-being support for 13-25 year olds, and operates a YIACS (Youth Information Advice Counselling and support service) model of delivery. YIACS is a national service model and Door43 is the name of the Sheffield YIACS service. Door43 allows drop in

and self-referral to a multidisciplinary team that blends mental health support with a youth work approach. Door 43 has been operational since September 2017 and has supported approximately 223 young people to date. Due to the capacity of the team, there is currently a waiting list of young people wanting 1:1 support.

Features of the service include:

- Daily drop in from 11-3 Monday - Friday, until 7pm Tuesday and Saturday mornings 9.30-12.30, allowing young people to self-refer



- One to one support around a wide range of emotional well-being issues
- Access to counselling provided by Interchange Sheffield
- Swift access to substance misuse support
- Open Doors sexual health support
- Weekly Wellbeing Café every Tuesday evening, which runs informal group work and activities that support emotional well-being and facilitates peer support between young people
- Supported onward referral to access a wide range of services and activities that support emotional wellbeing

In the first year, the service has established close working relations with CAMHS and Interchange Sheffield. As young people present at the service with a wide range of issues, from suicidal thoughts, to issues around eating and low self-esteem, the team receive case discussion supervision from a Primary Mental Health Worker. This has been hugely successful and ensures risk is managed appropriately, and that young people can receive the most appropriate support. Only a small proportion of clients (estimated 20%) have had contact with other agencies. This combined with the large proportion of self-referrals (53%), indicates that Door43 are picking up a large volume of unmet need in the city.

Door43 has also implemented a weekly Wellbeing Café with an average of 15-20 young people attending weekly (with numbers of attendees seeing a significant increase since June 2018) to participate in wellbeing focussed activities – with peer and volunteer support.

#### **What we will do next**

- Offer training focused on supporting the needs of vulnerable children and young people, attached to the Student Wellbeing Resource, produced with Learn Sheffield
- Develop and launch an online service where children and young people can access information and counselling through Door 43 YIACS.

## **Children in Need**

Children's social care receives referrals through the Sheffield Safeguarding Hub for children and young people where there are significant concerns. The Sheffield Social Care Assessment (SSCA) is used by social workers to assess if a child is 'in need' or has suffered, or is likely to suffer, significant harm. The social worker uses this to identify what (if any) service is needed, and/or if any specialist assessments are required.

### **Sheffield Safeguarding Hub**

The Sheffield Safeguarding Hub (SSH) has been in place since April 2017. The SSH provides a single point of access in the city for concerns about vulnerable children, young people and young adults who have complex needs or might be, or are, at risk of harm. It is a team of co-located safeguarding partners, with access to information and case recording systems, which work together to screen the concerns and make judgements, within twenty four hours, of the appropriate pathway or outcome for the concerns presented

In September 2017 a review was commissioned to ensure the SSH remains fit for purpose and to identify areas for development. The review of the front door is part of Sheffield City Council improvement programme to deliver a transformational improvement plan to address quality of practice and service delivery within children and families services.

In November 2017 recommendations were approved by the SSCB to address areas for development identified by the comprehensive review. This included implementation of revised Operating Procedures within the SSH and Emergency Duty Team. The provision of clear written information regarding potential safeguarding concerns (completed Multi-Agency Confirmation Form: MACF), enables the SSH to 'react swiftly' to the need for high level assessment (i.e.S47's), emphasise the CSE and the Prevent Agenda and assess children based on a wider range of intelligence gathered. It provides advice and support in a timely manner to facilitate assessments to be completed at every level, leading to appropriate allocation decisions being made. In addition, increased staffing commitment from Children's Social Care, Early Help, Sheffield Children's Hospital and South Yorkshire Police was agreed to facilitate a staffing structure that is able to manage current demand whilst ensuring compliance and improved practice. The revised MACF is clear about the reasons for concern/ worry and will help workers to explain to children and young people why they are involved and what will happen. Direct participation work has been completed with the Young Advisors to inform decision making around communication with young people when the SSH receive a referral about them. The Young Advisors have requested young people be informed when a referral is made into the SSH about them. They are working with officers to develop an outcome letter for young people.

In April 2018 OFSTED undertook a focused visit on the Front Door under the ILACS framework. The feedback from inspectors was positive and provided a supportive reflection on the progress made during the previous twelve months. Inspectors identified the front door (contacts, referrals and assessments) works well to keep children safe. They saw the impact of good management oversight, signs of safety and the enhanced performance culture. In almost all cases threshold decisions are appropriate and the Threshold of Need guidance is being used consistently to inform decision making.

Both the SSCB audit (see page 19) of the SSH and the Ofsted visit concluded that the information into the Hub from partner agencies can be variable and does not consistently contain all relevant information or provide clarity about what service or response is being requested, in some situations this resulted in agencies having to re-refer.

A detailed action plan is now in place to address recommendations, with progress being reported to the SSCB.

### **What we will do next**

- Improve the quality and consistency of feedback to families to be reflective of individual circumstances
- Continue to improve the timeliness and effectiveness of coordination between EDT and the Police
- Identify and address issues to ensure the prompt availability of emergency beds out of hours
- Embed the section 47 threshold training across all services
- Ensure all strategy meetings are compliant and supporting processes are comprehensive and timely
- Develop a marketing and communications plan to ensure all stakeholders have a clear understanding of the new operating procedures and are aware of the pathways into the Hub and non-statutory services
- Work with Partners to clarify and embed effective threshold application to reduce the inappropriate demand into Social Care.
- Develop a full and effective Service to respond to Sheffield's contextual safeguarding needs



- Multi-agency development of a target demand model and pilot for fully integrated multi-agency decision making within the SSH.
- Continue to work with the young advisors to consult on suitable methods of communication with young people and agree a recommendation.

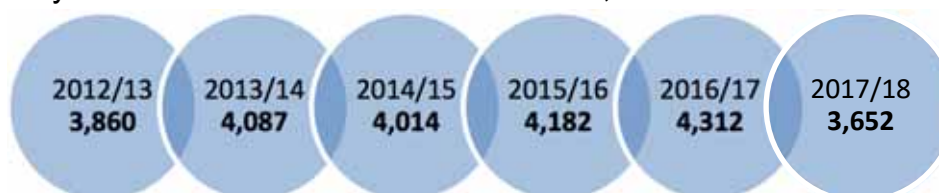
### Child In Need : Referrals

This year there have been 11207 referrals to children’s social care, a 58% increase on the previous year (7103)

Referrals to social care in year: rate per 10,000		Re-referrals: percentage of total referrals (those received within 12 months of a previous referral)	
Sheffield	964	Sheffield	32%
Statistical neighbours	628	Statistical neighbours	22%
Yorkshire & Humber	583	Yorkshire and Humber	21%
Core Cities	764	Core Cities	23%

The largest number of referrals are received from the police in relation to Domestic Abuse, followed by Health and Education.

At the end of the year there were 3652 Children In Need, a 15% decrease on the previous year.



The rate per 10,000 for Sheffield stands at 314, which is below that of Yorkshire and Humber (349), statistical neighbours (370) and core cities (396). This is a decrease on the previous year when Sheffield’s Child in Need figures were higher in comparison to the areas listed above.

### Sheffield Social Care Assessments and Section 47 (S47)

There were 6644 Sheffield Social Care Assessments (SSCA) completed in the year, this rate is similar to the figures for the Yorkshire and Humber, but significantly lower than that of statistical neighbours and the core cities.

SSCA completed – rates per 10,000		S47s initiated– rates per 10,000	
Sheffield	571	Sheffield	121
Statistical neighbours	647	Statistical neighbours	219
Yorkshire & Humber	572	Yorkshire and Humber	157
Core Cities	627	Core Cities	173

Where there is concern that a child is suffering, or likely to suffer significant harm a multiagency strategy discussion is held, which may lead to section 47 enquiries. Section 47 investigations

undertaken in Sheffield are a rate of 121 per 10,000, which is an increase from the previous year (110 per 10,000). This rate remains below that for Yorkshire and Humber, statistical neighbours and core cities.

Where concerns of significant harm are substantiated and the child is assessed to be suffering or likely to suffer significant harm then a Child Protection Conference will be convened.

### What we will do next

- Embed the section 47 threshold training across all services
- Ensure all strategy meetings are compliant and all supporting processes are comprehensive and timely
- Develop a marketing and communications plan to ensure all stakeholders have a clear understanding of the new operating procedures and are aware of the pathways into the hub and non-statutory services
- Work with Partners to clarify and embed effective threshold application to reduce the inappropriate demand into Social Care. ( e.g. levels 1 2 and 3 of the continuum of need, re referral rates and NFA's
- Develop a full and effective service to respond to Sheffield's contextual safeguarding needs
- Multi-agency development of a target demand model and pilot for fully integrated multi-agency decision making within the SSH.

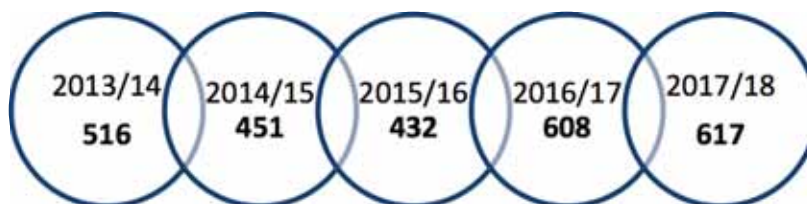


## Children Subject to Child Protection Plans

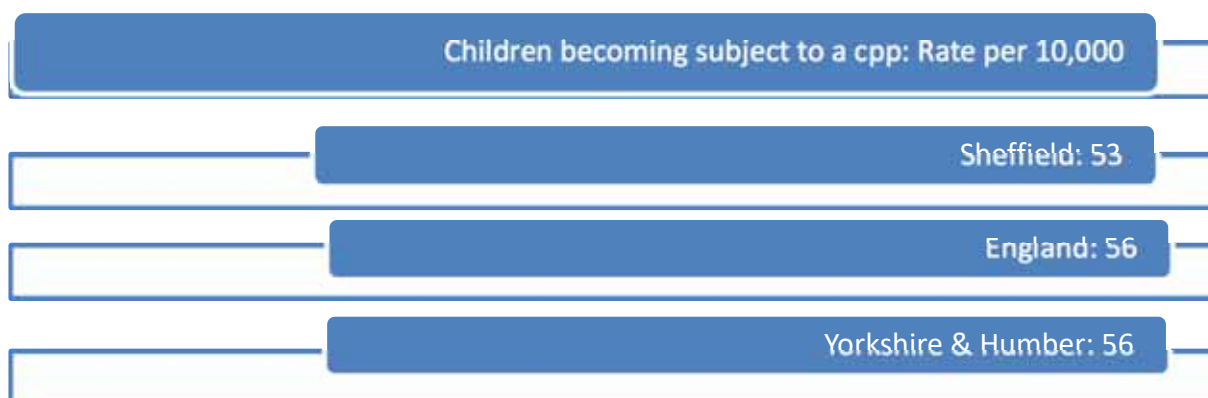
An Initial Child Protection Conference (ICPC) is organised when there are concerns that a child is at risk of significant harm due to neglect, emotional, physical or sexual abuse. The conference brings together family members and professionals. If the conference decides that there is a risk of significant harm to the child then they will become subject to a Child Protection Plan. This plan sets out what professionals and family members must do to keep the child safe and well. Once a

child has a Child Protection Plan, this is reviewed within 3 months of the plan being made and then at no more than 6 month intervals.

617 children became subject to a Child Protection Plan over the year.



Although this has increased (when compared to previous years), Sheffield sits in line with the rate for England and that for Yorkshire and Humber.



The most common reason for a plan being made was emotional abuse (53%), followed by neglect (37%). Nationally the most common reason was neglect (46%), followed by emotional abuse (34%). In Yorkshire and Humber region (including Sheffield) although the most common reason is neglect, the difference between neglect and emotional abuse is much narrower than that found nationally and in major urban areas, for example Bradford, Leeds, Calderdale and Kirklees they report higher figures for Emotional Abuse compared with Neglect

At the end of the year, 459 children that were subject to a Child Protection Plan an increase of 2% on the previous year. However, even with this increase Sheffield's rate of 39 per 10,000 remains significantly lower than that for England (43) and statistical neighbours (54).



Of those subject to a Child Protection Plan at the end of the year:

- 10.5% were under 1 year old
- 26% between 1 – 4 years
- 28.8% between 5 – 9 years
- 29% were 10 – 15 years
- 5.7% were above 15 years.

The ethnicity of those subject to a Child Protection Plan were 64.3% White, 9.6% Dual/Multiple heritage, 11.9% Asian/Asian British, 4.6% Black/Black British, 2.9% Other ethnicity, 6.7% not stated.

At 31<sup>st</sup> March 2017 6 children had been subject to a Child Protection Plan for over 2 years.

- **Plans ending**

606 Child Protection Plans ended during the year, of these 8 (1%) had been subject to a Child Protection Plan for over 2 years. Nationally 3% of plans ending in the year had been in place for 2 years of more.

- **Subsequent plans**

92 children became subject to a Child Protection Plan for a second or subsequent time which is lower than Yorkshire and Humber, Statistical Neighbours, and Core Cities

Subsequent plans as a % of all Child Protection Plans	
Sheffield	15%
England	19%
Core Cities	20%
Statistical neighbours	22%
Yorkshire & Humber	17%



## Youth Justice Service

The Youth Justice Service (YJS) continues to work in partnership to reduce the number of young people entering or re-entering the criminal justice system in the city.



- **Out of Court Disposal Process**

Following a review, the Out Of Court Disposals process changed in October 2017 with the implementation of the new Youth Outcome Panel. The new process has had a really positive impact and has gained local and national recognition as an example of effective practice. The

new system ensures that the YJS and its partners in Police, CYT and health are now the decision makers for a significant number of young people being dealt with in the criminal justice system. The impact is that young people are kept out of the criminal justice system unless they have committed a serious offence or have significant risk factors. In addition, those that do receive an intervention do so at the earliest point of becoming involved in the criminal justice system.

#### • **Special Educational Needs and Disabilities**

The service received a Quality Lead Award in recognition of the work to secure better outcomes for children and young people with special education needs (SEN) who end up in the youth justice system. The assessors set the bar high and we received the following citation in response to our submission;

*“It was clear from the benchmark process that Sheffield has a well-organised, closely monitored and well-led service provision”*

*“There is clear evidence of a “team-around-the-child” approach, which has been built on throughout the past year”*

*“A strong service with good strategic and corporate support is getting better”*

#### • **Referral Order Process**

Referral Orders are the most common disposal awarded in youth court to young people in Sheffield. During the year a review of our Referral Order Process was undertaken. This included consideration of the experience of the young person and their families, with a particular focus on the Referral Order Panel (which consists of volunteer representatives from communities and the YJS). The panel is not about punishment and blame but about making things right by everybody. The new process ensures that the voice of the child is encouraged and heard throughout by ensuring that:

- The offence is discussed with them.
- Any reasons or contributing factors are identified.
- Help and support is provided to the young person to prevent it happening again.
- Interventions are identified to help repair the harm that was caused.
- Everyone is involved in coming up with the plan during the order.

#### • **Development of the Star House Portal**

There is growing evidence both locally and nationally of the need to safeguard young people based on their specific lived experiences, peer groups, social and learning contexts, as well as their family environment. More integrated ways of assessing and managing adolescent safeguarding risk can lead to more positive outcomes for young people and their families.

The Star House Portal is a new delivery model, being developed, which specifically addresses adolescent contextual safeguarding through a multi-agency framework, which is based at Star House. The first stage has been the co-location of the Missing Young People’s Team with the Sexual Exploitation Service. The development of the portal hopes to address key presenting issues such as gangs, child sexual exploitation, missing young people, Harmful Sexual Behaviour, youth crime, radicalisation and risky teenage relationships. Key stakeholders in the development of the portal include Youth Justice Service, Sheffield Futures, Childrens Social Care and a range of smaller third sector organisations.

The portal model will align a number of key services strategically and operationally which will streamline governance and reduce duplication of assessments/meetings and provide direct route into programmes.

### **What we will do next**

- Continued development of the Star House Portal
- The service is part of Operation Fortify, which is a multiagency team that has a key focus to deliver a safeguarding plan in respect of those children deemed to be at risk of harm including Child Criminal Exploitation due to their association and/or their participation in Organised Crime Group's activities. The aim is to design the team to rapidly respond to those children and families both on the cusp or a victim of child criminal exploitation (CCE), which may cause significant harm. This includes involvement in criminal activities, for example carrying and holding weapons or drug dealing. The team will be co-located and will provide a multi-agency, proportionate response to risk and will include an offer focused on Prevention, Diversion/Disruption and Enforcement.

## **Public Health**

Following the launch of the children and young people's suicide prevention pathway in March 2016, training has been delivered through the SSCB and Sheffield City Council's Learning and Development Hub as part of children's mental health training. Over 200 professionals attended conferences hosted in December 2017 and January 2018 to review progress, with contributions from VCS partners and CAMHS on the Healthy Minds Framework in schools.

Training funded by Future in Mind on supporting the needs of vulnerable groups of children and young people including those who self-harm, are LGBT+ or have eating disorders was delivered to hundreds of staff from the children's workforce across sectors and has evaluated positively. This training will be offered on a traded basis during 2018-19 and attached to the Student Wellbeing Resource produced with Learn Sheffield, with best practice advice and the local offer for a range of wellbeing needs.

The Children and Young Peoples Pathway and Plan have been integrated into Sheffield's suicide prevention strategy, and consultation has taken place with young people and professionals working with them on the local spending priorities for government funding for the region.

The work has raised the profile of suicide prevention and started the conversation that makes it everybody's business. The training has helped improve worker's confidence in responding to children and young people expressing suicidal thoughts and intentions. Thresholds for referrals and tools to assess risk are included in the pathway document. Door 43 Youth Information Advice and Counselling has been developed offering emotional wellbeing support and access to a mental health pathway to support young people's needs and help prevent suicide.

### **What we will do next**

We are hoping that an online service where children and young people can access information and counselling will be launched through Door 43 Youth Information Advice and Counselling Service as part of the suicide prevention strategy.



## Use of Restraint in the Secure Estate

Aldine House is a Secure Children's Home, licensed by the Department of Education to provide care, education and intervention to eight young people who display significant behavioural problems, are awaiting trial, or are sentenced by the courts for criminal offences. Aldine House has gained credibility by accepting young people who are nationally difficult to place. The Department for Education are aware of this and are supportive of what this means for Aldine House and the number of restraints.

The method of restraint used is the "Management of Actual or Potential Aggression" (MAPA). MAPA is accredited by the British Institute of Learning Disabilities (BILD) and approved by the Royal College of Nursing Institute (RCNI). MAPA remains a crucial behaviour management tool at Aldine House. A further two members of staff became Certified MAPA Instructors by CPI (Crisis Prevention Institute) trainers this year. The Certified trainers can deliver MAPA training to all employees within the service to Advanced and Emergency level. This approach greatly benefits both young people and staff by providing a bespoke training model.

Aldine House has two comprehensive policy and practice guidelines entitled, 'Restraint Minimisation' and 'The Use of Physical Restraint and Control within Aldine House', which outline how the home works to reduce the use of restraint. All incidents that involve a restraint are reviewed on CCTV and reviewed by at least one Certified MAPA Instructor.

At the start of the year the number of restraints were between 69 – 80 a month. However, the number of restraints has reduced significantly with less than 6 occurring monthly in the last four months of the year. This is due in large to a change in residents within the home. As young people leave, Aldine House works closely with partner agencies, sharing information about interventions used and strategies to keep those young people safe.

Aldine continues to have strong links with a representative from the Safeguarding Service, who visits regularly to review practise and behaviour management. This representative also receives MAPA training.

There is a clear ethos within the staff group that restraint is considered only as a last resort. Restraint minimisation remains a primary focus and begins with a thorough recruitment and

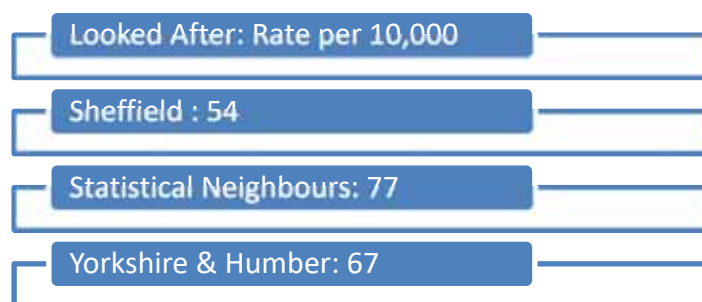
vetting process for staff. An important part of Aldine House's restraint minimisation strategy is to ensure that these are kept as short as possible to keep young people and staff safe. Staff are trained in de-escalation techniques to prevent restraints from being needed and also in disengagement – how to safely release from restraint as quickly as is safe.

Aldine House implements a number of systems for data recording, allowing for detailed analysis of restraints. This enable detailed and up-to-date information to be provided about incidents and restraints to partners and stake-holders, including the SSCB. Young people are actively involved in their own behaviour management plans and are consulted about how they would like staff to work with them. Specific, bespoke strategies for young people are implemented to ensure that their individual needs are met throughout their care within the home.

Aldine House works with a number of young people who present challenging behaviour and improvements continue to be seen in the outcomes for young people, improving their life chances and opportunities once they return to the community.

## Looked after children and adoption

This year there were 288 children and young people that became looked after and 261 that ceased to be. At the end of the year there were 628 children that were Looked After by the Local Authority. This is higher than the previous year (585) but as a rate per 10,000, Sheffield remains lower than comparator groups.



Sheffield has historically had lower numbers of Looked after Children per 10,000 than both its Statistical Neighbours and Core Cities. There has, however, been a steady increase in Looked After Children in Sheffield since 2015/16.

At the end of March 2018, 59% of children admitted to care were taken into care (i.e. not accommodated under s20).

When children are Looked After for more than 20 days they have regular review meetings. There were 605 reviews, of which 91% were in timescale (87% the previous year). This means that 9% of looked after children had a late review. When we report late reviews as single events the data tells us that there were 139 late reviews out of 1878 over the year giving a percentage of reviews held on time at 93%. During the year there were 89% of children aged 4 or over that were able to contribute to their review either through a consultation booklet or by attending the meeting. The involvement of children within their reviews is a priority for Sheffield and has consistently remained around 90% (for over 5 years).

Of those that were Looked After at the end of the year 9% had had 3 or more placements during the year. This is less than the previous year (11%) and is lower than both core cities and our statistical neighbours. There were 74% of children remaining in the same placement for 2 years or



more (previous year, 70%). These figures demonstrate that there has been more stability for more children over the year.

There were 39 children placed for adoption in the year and 56% of these were placed within 12 months of the decision that they should be placed. This is lower than the proportion for the previous year. There were 16 children that left care due to a special guardianship order (6%) and 35% leaving care due to permanence.

## Private Fostering

Parents can choose to have their children cared for away from home by someone who is not a close relative. This is known as private fostering (PF). The Local Authority must be notified of these arrangements and are responsible for ensuring these are provided to the required National Minimum Standards and regulatory requirements.



Under the Children Act 2004, PF is defined as a child under 16 years (or under 18 years if they have disabilities) who is looked after for at least 28 consecutive days by someone other than a close relative. Under the Act there is a legal requirement for the Local Authority to satisfy themselves that such a child is being safeguarded and their welfare promoted. This is undertaken by offering support and guidance, undertaking assessments and checks and regular visits to the child and their carer.

At the end of the financial year there were less than 5 private fostering arrangements being monitored. In the year a number of arrangements had come to an end, for a variety of reasons, including young people turning 16 years old or an alternative legal order being sought (and so they were not longer privately fostered).

The majority of referrals being made to the team continue to come from professionals working within the Local Authority children's services. This is common to many Local Authorities (<http://cfab.org.uk/>). However, referrals have also been received from private schools that host students from overseas.

FACT continues to publicise the need to identify and report any potential PF arrangements. Activity has included presentations, training sessions, website information and poster campaigns. In addition, information has been given out at a number of public events including Owls in the Park, Sharrow Festival, Sheffield Pride, Tramlines and the Grand Prix Cycling Event.

### What we will do next

- Continue efforts to engage and raise the profile of PF with professional bodies throughout the council and their partners.
- Raise awareness through Private Fostering week

## **Section 4 -**

### **Safeguarding Priority Areas**

**The SSCB, its partners and officers are committed to keeping up to date with new and emerging trends in safeguarding whilst at the same time maintaining progress over key safeguarding priority areas. This has led to innovative and creative developments and projects in the city and input into the national safeguarding agenda. In the last year the SSCB has had oversight of the following key priority areas;**

- **Sexual Exploitation**
- **Children who live in households with Drug and Alcohol Misuse**
- **Domestic Abuse**
- **Children and Young People that go Missing**
- **Safeguarding and Licensing**
- **Mosque and Madrassas Project**

## Sexual Exploitation

Sheffield Sexual Exploitation Service (SSES) is a co-located, multi-agency service responsible for tackling Child Sexual Exploitation (CSE) in Sheffield. The service is based at Star House and comprises of a manager, youth workers, administrative support staff, South Yorkshire Police and Missing Person's Officers, Children's Social Care, a specialist CSE Nurse and a CSE Trainer.



The effective identification, referral and support for vulnerable young people who have been victims of exploitation, or those identified at risk, is achieved by a robust training strategy aimed at all professionals across Sheffield alongside close working with the Sheffield Safeguarding Hub and other services dealing with complex vulnerabilities.

This year the SSES Trainer started in post and all CSE training packages have been reviewed to ensure the contents are current and relevant. The 'Introduction to CSE' package has been updated to include Contextual Safeguarding and a newly written Advanced Package is available for professionals dealing with or identifying CSE on a more regular basis. In addition, a Training Pathway has been developed, to provide all Sheffield professionals with a quick and easy way of seeing what CSE training is available and what level they should be directed to. Schools, Social Workers and Care Home staff are amongst those who have received the new training.

This year the service received 148 referrals, a slight increase on last year of just over 4%. Of these, the SSES worked directly with 67 young people (assessed as medium/high risk). A further 70 were assessed as low/medium risk (in regard to CSE) and were referred to Community Youth Teams to complete intervention work. The remaining cases were either supported by other agencies, required no support or moved out of the area. 90% of the referrals were female and 66% of the referrals were aged 14-16 years.

### Sexual Exploitation Strategy

External funding led to the employment of a fixed term Transitions Worker, supported by the recommendations from the Sexual Exploitation Transitions Project. This enables 1:1 support for 17 – 25 year olds; telephone and 1:1 support for young people and young adults aged 17 – 25, who had previously been supported by the SSES and exited; and as part of an exit strategy for case loaded young people.

The Alexi Project came to an end after a 3 year funding programme that saw Sheffield identified as a 'hub' centre of excellence, that extended the coverage and reach of voluntary sector CSE into other local authority (spoke) areas. Over the period of funding Sheffield worked alongside Doncaster, Barnsley and Kirklees providing 1:1 support for young people identified as being at risk from CSE, as well as training for professionals. The final Alexi Project Evaluation report highlighted that the Hub and Spoke model strengthened regional responses to CSE providing an overview of CSE patterns and services across local authority areas. It concluded that

*'Specialist voluntary sector workers within the Hub and Spoke programme have the capacity and expertise to address CSE through direct intervention with young people and through the training and support of other agencies and professionals.'*

### What we will do next

- Secure funding from the Adult Safeguarding Board for an Adult Exploitation Worker for 12 months.



## Children who live in Households with Drug and Alcohol Misuse

Hidden Harm Master classes were delivered to practitioners and focused on a variety of subjects including the WAM service (support for children affected by someone else's substance misuse); substance misuse in pregnancy; New Psychoactive substances; and the changing face of drug misuse in Sheffield. All masterclasses included tips for identification, harm reduction advice and information relating to the support that can be offered. They masterclasses were well attended and positively evaluated.

Safeguarding refresher events were delivered to introduce Signs of Safety to the Substance Misuse and Domestic Abuse services. These were attended by 146 workers from the drug and alcohol services, domestic abuse services, Mental Health services and voluntary sector housing. Signs of Safety champions have been identified in each of the Substance Misuse services.

A review of cases discussed in MAPLAG (Multi-Agency Pregnancy Liaison and Assessment Group) where the pregnant woman disclosed misusing alcohol was undertaken. The findings were developed into a Learning Brief to ensure services in Sheffield understand the impact of the misuse of alcohol in pregnancy may have and are able to identify features of FASD (Foetal Alcohol Spectrum Disorder) and the support that can be offered.

Raised awareness, by professionals, of the importance of safeguarding children who live in households where there is substance misuse, has been demonstrated through a continued increase in requests by workers for checks and advice. During 2017-18 there have been 1284 requests for information. Out of the 1284 clients discussed 945 had children living with them, many of them had had no previous contact with children's social care. This illustrates that substance misuse support is being offered to parents at an earlier stage which leads to better outcomes for children and their families.

## What we will do next

- Develop and deliver a Hidden Harm Masterclass on FASD using the findings from the MAPLAG review as well as national reviews and developments.
- Continue to promote and monitor the use of the alcohol and drug screening tool to ensure early identification of families where there is drug and alcohol misuse within the household.
- Develop MAPLAG to also risk assess cases where it is the father rather than the pregnant woman that is misusing substances, ensuring families are offered the correct support when either parent is misusing substances.

## Domestic Abuse

Over the last year the response to Domestic Abuse in Sheffield has become more integrated with work to safeguard children. The Independent Domestic Violence Advocacy Service (IDVAS) has been a key partner in the Sheffield Safeguarding Hub since its launch and has been central to the development of daily Multi Agency Domestic Abuse meetings which discuss and agree responses to the most serious cases.



This year saw the development of the Strengthening Families Domestic Abuse project. This team works with families affected by domestic abuse that are at risk of having children removed. At the core of the approach it is working to address the needs of each individual as part of the whole family picture. The project team was created to include expertise and experience from a variety of local agencies and enable more creative and bespoke packages of support for individual cases. The composition of the team recognises the complex nature of many of the domestic abuse cases that are at risk of entering care proceedings. A key aim is to engage with the perpetrators to challenge their attitudes and behaviour – changing the narrative from ‘why doesn’t she leave?’ to ‘why doesn’t he stop? At the end of March 17 there are 31 open cases.

A number of services have been commissioned during the year, including:

- A perpetrator engagement worker employed by South Yorkshire Community Rehabilitation Company (CRC) to lead on the new Caring Dads parenting programme for fathers who have been abusive to their children’s mothers. The local charity Haven have been commissioned to offer support to the children in the families involved.
- Action, have been commissioned to co-deliver the You and Me Mum parenting programme for mums recovering from domestic abuse (with the Strengthening Families team) and also to increase availability of the Power to Change domestic abuse recovery programme.
- Action are also setting up extra informal support groups for survivors and offering ‘step down’ from service support.
- A new perpetrator programme Inspire to Change, was commissioned (by the Local Authority and Office of the Police and Crime Commissioner). The provider is CRC. Support to victims whose partners are attending the programme will be provided by the Action Domestic Abuse Service.

Other developments this year:

- Domestic abuse trials are now clustered on specific days at the Magistrates Court enabling pre-court engagement with witnesses and proactive support for those attending court.
- Learn Sheffield, the Local Authority and other organisations developed a web-based Student Well-Being Resource for educational organisations to help them address issues such as

domestic and sexual abuse with their students. This is now being updated and expanded to support the introduction of mandatory Sex and Relationship Education in schools.

- The Domestic Abuse Helpline is receiving nearly 3000 calls a year and is now accredited with the Helplines Partnership.

### **What we will do next**

An action plan is being developed to take forward the updated Domestic and Sexual Abuse Strategy. This will include a focus on:

- Coercive control and how to better work with non-abusing parents / carers as partners through supporting their needs as well as the child's.
- Continue the work to develop confidence and skills in working with and challenging perpetrators of abuse – as perpetrators of abuse.

A project with Childrens Social Care aims to develop the understanding of foster carers, supervising social workers and care homes around domestic abuse and the impact on children in care. It is hoped that this will include feedback from young women care leavers about their experiences of domestic abuse and how they need to be supported.



## **Children and Young People that go Missing**

From December 2017 the Missing Young People Team (MYPT) and Sheffield Sexual Exploitation Service (SSES) became co-located. The co-located team prioritises the protection and safeguarding of young people and works effectively and collaboratively together with many agencies to reduce risk and vulnerability. This team provides a dedicated resource for the recording and reporting of missing episodes, supporting investigations and risk assessment, and coordinating Independent Return Interviews.

The dedicated co-located resource is further enhanced as the Youth Justice Service (YJS) Children in Care Police Officer role continues to be developed by the YJS, South Yorkshire Police and the Childrens Residential Service. This role has improved outcomes for young people by becoming the single point of contact for carers, young people, Social Care, YJS, Crown Prosecution Service and independent children's homes in relation to policing matters and overseeing and developing the residential children's homes' response to missing children.

Outcomes for young people will improve as the co-located teams ensure that pathways, systems and processes link up and communicate with each other, and ensures that the analysis of priority missing young people with key multiple vulnerabilities can be identified and addressed in a collaborative way across all agencies, and receive the support without delay.

The aim of the MYPT has always been to provide return interviews for all young people who go missing and to support them in identifying reasons which lead to them leaving their home. Children and young people are provided with the opportunity to influence the work that the MYPT do through their participation in the Return Home Interview Process. Through more data harvesting and analysis of all the available information including that provided by the young people themselves, the aim is ensure there is a robust system for monitoring children and young people who go missing from home to prevent reoccurrence, provide effective support and develop our preventative approach. This will include analysing patterns of behaviour and better sharing of information.

There is growing evidence both locally and nationally of the need to safeguard young people based on their specific lived experiences, peer groups, social and learning contexts, as well as their family environment. Emerging best practice around the country suggests that more integrated ways of assessing and managing adolescent safeguarding risk has potential cost benefits in the short and long term and provides opportunities to maximise impact on outcomes for young people and their families.

### **What we will do next**

Contextual Safeguarding requires that an assessment of a young person takes into account the social or public environment (peer group, school, neighbourhood) in which they operate, as well as their family or private environment. This provides a framework in which referrals can be made for contextual interventions which complement existing work with individuals and families

To this end the main aim in 2018/19 is to develop a 'vulnerable young people's service', which brings together services to manage Sexual Exploitation, Harmful Sexual Behaviour, Missing, Criminal Exploitation/ Serious Youth Violence/Gangs, Radicalisation, Risky Teenage Relationships.

Outcomes related to Missing Young People is to provide a more consistent response through;

- Every "missing" episode is given attention from the professionals involved.
- All partners working together to identify effective interventions through information sharing, problem solving and performance management.
- Awareness and training provided for all professionals that need it.
- Multi agency assessment procedures which include the risk indicators for running away are shared with providers.
- Consistent implementation of Missing from Home or Care protocol and procedures across all agencies.

- Monitoring of compliance with the protocol and the monitoring of outcomes through quarterly performance reports.
- Data and analysis of missing episodes

These new arrangements once developed will provide a robust response to emerging safeguarding issues.

## Safeguarding and Licensing

This year saw a real fruition of the partnership work we have invested in, since the licensing project began in 2005. Events are routinely including safeguarding in their risk management plans and we are seeing better quality applications for premises licences; the business community is becoming an educated workforce in terms of safeguarding. This has been promoted through our training regime. This year 1266 people in the taxi, passenger assistant, hotel and general licensed trades attended training. This year also saw the establishment of a training pool, to ensure we sustained delivery of the training programme.

*“Made me aware of serious situations such as child exploitation, assault and how to look for hidden signs so that it can be reported to the authorities.”*

*“Very important to get information of how to deal with different situations and keep others safe.”*

This year we have worked with trade licensing solicitors, who have not only produced their own CSE awareness booklet and a training resource for the hotel trade, but also contributed to the ‘It’s Not OK’ campaign, speaking alongside children and young people at an event. The Licensing Project continues to participate in the National Working Group Network for Tackling CSE’s expert panel and provides a consultation service nationally for the NWG.

Gambling is an emerging theme and there has been work with local stakeholders, the children’s workforce and the trade, to investigate complaints, develop a strategy to raise awareness and minimise risk to children and young people. This includes the development of a safeguarding awareness staff training resource, in partnership with William Hill betting. The work has been shared with the Gambling Commission who have recognised the Sheffield model, material for their website have also been provided. Sheffield good practice has also been shared at regional and national conferences for the Gambling Commission and Local Government Association.

Locally we have been working closely with sports venues including De Hood boxing and fitness venue and have delivered a number of safeguarding awareness sessions to their team.







The SSCB continues to work closely with the taxi/private hire trade to raise safeguarding awareness. In January the Licensing Manager attended a networking event at the Pakistani Muslim Centre to promote good safeguarding practice and support workers in the trade.

The Licensing Project continues to work with the trade, enforcement agencies and other partners

to make places safer for children and young people whether they live, work, socialise or perform there. We do this by responding to information shared by children and young people about where they go and what is happening there. Where possible, we work with businesses to make a safer environment; we give advice and training. If this is not possible, we use our statutory powers under licensing legislation to address concerns. This year we contributed to 9 licence reviews, responded to 128 applications and issued advice in response to 44 complaints. The learning from these processes and from listening to staff in the children's workforce and in the trades has resulted in the revision of our training materials. This year the taxi driver training resource was again successfully accredited by People First.

### What we will do next

- Next year will see the launch of the Team Up initiative, providing support to adults with disabilities and hidden needs to access sporting events.
- Continue to make places safer on a local and national level by sharing good practice as part of our work when we develop contextual safeguarding. The licensing project is contributing nationally to the contextual safeguarding model.
- Consult with children and young people and their families in relation to gambling via the Every Child Matters survey.
- Participate in the Yorkshire and Humber problem gambling stakeholder meetings to share research undertaken jointly between Sheffield and Leeds looking at adult and children/young people problem gambling.

## Mosque and Madrassa Project

Across Sheffield there are 54 madrassas, also known as supplementary schools or out of school settings, which provide cultural and religious teaching to a wide range of children from the Muslim community. Mosques and madrassas play a significant role in their social and educational development.

In a city with such rich cultural and religious diversity, it is important that the work of the madrassas is viewed as part of the mainstream and as such the development of effective safeguarding practice is as important. Therefore, since 2007 the SSCB has worked hard to establish strong relationships and trust within the Muslim community to promote safeguarding children within mosques and madrassas. There are now a network of designated child protection officers in Mosques and madrassas in place. Annual training sessions are held in different parts of the city to ensure easy access for all teachers from these establishments; the majority of whom are volunteers.

This year, the main achievements have included:

- Assisting the Education Safeguarding Advisors to link with the 4 independent Muslim Schools in Sheffield to set up Basic Safeguarding of Children in Education training for approximately 60 staff employed. This will continue as part of the regular training programme.
- Continued to promote the principle of the primacy of the safeguarding of children within Muslim organisations through the Sheffield Federation of Mosques and also by contributing to Community radio programmes.
- Supporting the LADO with allegations within different out of schools settings. All organisations involved were visited by the LADO and parents were contacted to raise their awareness and understanding of the multi-agency work. Outcomes of investigations were shared with parents and the young people concerned.
- Assisted in organising and delivering safeguarding training sessions for mosque and madrassa; teachers, imams and committee members. 62 people attended these and they covered safeguarding of children in Sheffield, safeguarding children and adults from extremism and the promotion of community cohesion and domestic abuse and the impact on children.



## Appendix 1 – Board Partner Agencies

## Executive Board Members

<b>Designation</b>	<b>Organisation</b>
Independent Chair	SSCB
Assistant Director for Safeguarding and Quality Assurance / Professional Advisor to the SSCB	Children, Young People and Families, Sheffield City Council
Chief Executive	Sheffield City Council
Executive Director	People Services, Sheffield City Council
Director of Children's Services	Children, Young People and Families, Sheffield City Council
Chief Nurse	Sheffield Clinical Commissioning Group
Director of Nursing	Sheffield Children's NHS Foundation Trust
Deputy Director	Community Rehabilitation Company
Director of Public Health	Public Health, Sheffield City Council
Executive Director of Nursing and Quality	Sheffield Health and Social Care NHS Foundation Trust
Chief Nurse	Sheffield Teaching Hospitals NHS Foundation Trust
Superintendent	South Yorkshire Police
Chief Executive	Sheffield Futures
Head of Probation (Sheffield)	National Probation Service
Chief Executive	Learn Sheffield
Head of Neighbourhood Intervention and Tenant Support	Place, Sheffield City Council
Senior Nurse	NHS England
Lead Member (Participant Observer)	Sheffield City Council
Lay Member	
Lay Member	

## Operational Board Members

<b>Designation</b>	<b>Organisation</b>
Independent Chair	SSCB
Assistant Director for Safeguarding and Quality Assurance / Professional Advisor to the SSCB	Children, Young People and Families, Sheffield City Council
Voluntary Sector Representative	Supporting Tenants Manager, Roundabout Ltd
Chief Inspector	South Yorkshire Police
Head of Service	Community Youth Teams
Safeguarding Lead	South Yorkshire Fire and Rescue
Designated Doctor for Safeguarding	Clinical Commissioning Group
Assistant Director, Legal Services (Legal Adviser)	Sheffield City Council
Safeguarding Lead	Sheffield Health and Social Care NHS Foundation Trust
Service Manager	Youth Justice Service
Domestic Abuse Strategy Manager	Sheffield Drug and Alcohol / Domestic Abuse Co-ordination Team
Named Nurse for Safeguarding (Acute)	Sheffield Children's NHS Foundation Trust
Named Nurse for Safeguarding (CAMHS)	Sheffield Children's NHS Foundation Trust
Service Manager	NSPCC
Operations Manager	Sheffield Futures
Named Nurse for Safeguarding (Community)	Sheffield Children's NHS Foundation Trust
Assistant Director Fieldwork Services	Children, Young People and Families, Sheffield City Council
Head of Place Strategy Team	Place, Sheffield City Council
Lead Nurse	Sheffield Teaching Hospitals NHS Foundation Trust
Designated Nurse	Clinical Commissioning Group
Service Manager	CAFCASS
Assistant Director Prevention & Early Intervention	Children, Young People and Families, Sheffield City Council
Team Manager	National Probation Office
Team Manager	Community Rehabilitation Company

For an up to date list of Board representatives and agencies, please see:

<http://www.safeguardingsheffieldchildren.org/sscb/safeguarding-board-information/sscb-executive>

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## BUSINESS PLAN 2018-2019

### Priority 1

Effective safeguarding arrangements to be in place across all partners which promote a culture of accountability, challenge, and shared learning.

#### Key activities

- Prepare for the changes in the city's safeguarding arrangements and ensure that there remains a strong structure during the change period.
- Ensure the new arrangements are informed by the voice and ideas of young people.
- Review the funding arrangements for the board in light of the new arrangements and changing agency structures to ensure that it is appropriately resourced.
- Ensure effective scrutiny and challenge in the new structure.
- Consider and develop proposals for greater collaboration across both local and regional working.
- Implement the changes as a result of Working Together 2018.

### Priority 2

That the Safeguarding Partnership is visible and influential through effective engagement with agencies, partnerships, practitioners, the third sector, the business community, children, young people and their families and the wider community.

#### Key activities

- Deliver a sustainable training response to emerging and ongoing safeguarding across all licenced establishments.
- Strengthen engagement and partnership with children and young people to ensure their voice and ideas directly influence and inform the work of the board and its partners.

- To continue to influence the national safeguarding agenda e.g. gambling and image and performance enhancing drugs.
- Ensure that frontline professionals, children, young people and their families are aware of the changes to safeguarding arrangements.
- Ensure there is effective engagement with organisations from the voluntary/community/faith sector and they are aware of the safeguarding arrangements for the city.

### Priority 3

To ensure that Sheffield has effective and robust partnership arrangements to support the identification, delivery and management of risk to children and young people.

#### Key activities

- Ensure each partner agency has a skilled, sustainable and competent workforce that is able to recognise and respond to safeguarding concerns.
- Partners to provide Safeguarding Assurance Reports on an annual basis with a summary of their strengths and areas for development based on audit, inspection and data which will inform the board's scrutiny role.
- To use information from the Education sector (including home education) to gain a better understanding of their role in safeguarding.
- Provide oversight of the future development of the Sheffield Safeguarding Hub.
- Ensure that the Signs of Safety framework is understood, supported and delivered by partners.
- Audit the impact of participation of children and young people in meetings and plans concerning their care.
- Provide oversight and review of the new young people's vulnerability hub and participate in national research in relation to contextual safeguarding practice.
- Develop a process for annual quality assurance and challenge meetings and the impact on the effectiveness of safeguarding in the city.



## Priority 4

The SSCB will equip Sheffield practitioners across all organisations to have the skills, confidence and resources to recognise and respond to safeguarding concerns and provide effective challenge to others where required.

### Key activities

- Produce a workforce development strategy that details the learning needs from the previous year and is informed by the voice of children and young people.
- Produce guidance for board members on their roles, remit and responsibilities to strengthen accountability and governance through the change programme.

## Priority 5

To develop robust responses to emerging safeguarding issues whilst at the same time ensuring we maintain an effective response to all areas of abuse and neglect.

- Raise awareness of the prevalence of, and develop effective response to, Child criminal exploitation.
- Ensure the Young Advisors and users of young people's substance misuse services in Sheffield are consulted in relation to the all age drug strategy so that their views are sought, fed into, and influence the final strategy. Drug use was highlighted by the Young Advisors as a key issue for children and young people in Sheffield.
- Continue to prioritise the key areas of;
  - Hidden Harm
  - Parental Mental Ill Health
  - Transition
  - Neglect
  - Sexual exploitation
  - Suicide / mental health and young people

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## Report to Children Young People and Families Scrutiny Committee on 10<sup>th</sup> December 2018

**Report of:** Gail Gibbons – CEO Sheffield Futures

**Subject:** Sexual Exploitation Service Annual Report 2017-2018

**Author of Report:** Dan White, Head of Health and Targeted Services, Sheffield Futures

**Summary:**

The work of the Sheffield Child Sexual Exploitation Service and Alexi project is identified in the attached Sheffield Sexual Exploitation Service (SSES) Annual Report for the period 2017 -18. Key elements of the report identify the service user population for the period and key achievements which impact positively on young people accessing the service. The report also identifies key priorities for 2018 – 19.

**Type of item:**

Reviewing of existing policy	
Informing the development of new policy	
Statutory consultation	
Performance / budget monitoring report	
Cabinet request for scrutiny	
Full Council request for scrutiny	
Community Assembly request for scrutiny	
Call-in of Cabinet decision	
Briefing paper for the Scrutiny Committee	✓
Other	

**The Scrutiny Committee is being asked to:**

- Receive the Annual Report and note its content
- Comment on and/or seek clarification on any issues raised

**Background Papers:**

Sheffield Sexual Exploitation Service Annual Report 2017-2018

**Category of Report:** OPEN

These reports are provided to enable discussion on:

- Progress, achievements and challenges in 2017/18
- Overview of work 2017/18
- Priority areas for 2018/19

## Sheffield Sexual Exploitation Service

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Sheffield Sexual Exploitation Service (SSES) is a co-located Multi-Agency Service responsible for tackling Child Sexual Exploitation (CSE) in Sheffield. The service works with children and young people experiencing or who are at risk of sexual exploitation who are age 18 and under, and some over 18s dependent on need.

Over the past year the service has continued to grow and work more holistically to support children and young people who are being exploited and to prevent young people from being exploited where they are presenting with CSE risk factors. Whilst we are making headway in relation to early identification of CSE, it remains everybody's responsibility to ensure that they understand the signs of child sexual abuse and to be aware of the referral pathways to safeguard these children and young people, many of whom are vulnerable and have a range of complexities.

In February 2017, The Government introduced new guidance for practitioners working with victims of Child Sexual Exploitation (CSE) and published the following revised definition:

***Child sexual exploitation is a form of child sexual abuse. It occurs where an individual or group takes advantage of an imbalance of power to coerce, manipulate or deceive a child or young person under the age of 18 into sexual activity (a) in exchange for something the victim needs or wants, and/or (b) for the financial advantage or increased status of the perpetrator or facilitator. The victim may have been sexually exploited even if the sexual activity appears consensual. Child sexual exploitation does not always involve physical contact; it can also occur through the use of technology.*** (Child Sexual Exploitation - Definition and a guide for practitioners, local leaders and decision makers working to protect children from child sexual exploitation, DfE 2017)

### Service User profile 2017/18

A total of **148** referrals received between 1<sup>st</sup> April 2017 and 31<sup>st</sup> March 2018

- A slight increase of 5% on the 2016/17 total of 141
- 45% were allocated to the Sexual Exploitation Service, 47% were allocated to Community Youth Teams for CSE early intervention/prevention work; an increase on the past 2 years; 2016/17 – 36.2%, 2015/16 – 42.6%
- 7.4% were already being supported by another agency or they moved out of city (they were referred on to the local CSE service wherever possible).
- The main referrers into Sheffield Safeguarding Hub (SSH) for CSE are Social Care 50%, Police 16.9%, School or College 10.8%, Parent/carers 6.1%, MAST 4.7% and Health 4.7%. The remaining 6.8% were from Permanence and Through Care, Children's Home, Housing, and Community Youth Team
- **Age** - the peak age of referrals is 15 with 30.4% of the total; the peak age in 2016/17 was age 16 with 30% of the total. Age 16 has fallen in 2017/18,

19.6% of the total. There are % differences across all the other ages but nothing significant

- **Gender** - 90% were for females. In 2016/17 the gender split was 98/2 whereas in 2015/16 the total females was 92%, again nothing significant
- **Ethnicity** - the majority of the referrals are White British with 66.2% of the total referral which is slightly lower than the 77% in 2016/17
- **Area** - there has been a significant drop in the West area referrals, 23% in 2017/18 compared to 37.6% in 2016/17 and the same in 2015/16. East is the same as 2015/16 38.5% but slightly higher than 2016/17, 31.2%.
- **LAC** - Of the 148 referrals in 2017/18, 18.9% are LAC which is double the 9% in 2016/17 and slightly higher than the 14% in 2015/16. A large proportion of these were living in residential care than in the previous years.

### **Key Achievements in 2017/18**

- 1180 professionals have been trained across the city to recognise the signs of CSE.
- 388 young people have participated in education sessions aimed at teaching young people about the risks of CSE and how to help themselves and/or their friends if they believe they are in an exploitative situation.
- 18 parents have accessed parents sessions aimed at providing them with information to keep their children and communities safe from the harm caused by CSE, and how to seek help and support
- The Alexi Project ended in March 2018 after 3 years – Sheffield Futures, Safe and Sound and Link to Change formed a ‘super hub’ and jointly funded a Participation Development Worker and through shared resources, expertise and academic research, the ‘Live, Learn, Survive’ resource was developed and launched at an event to delegates around the country with workshops to demonstrate how the free resource is intended to be used with young people in the context of participation.
- The Transition Worker post completed in June 2018 identified a range of new organisations and the need for the development of pathways with adult services to ensure young people reaching 18 and beyond was supported through transitions into adult services across health, education, social care, etc.
- The Specialist Nurse role has been promoted so that wider health services can contact and discuss any cases / concerns linked to CSE and they are given guidance about making referrals via the Safeguarding Hub.

### **Developments in 2018/19**

- The SSES service will co-locate with the Missing Children Team - based in Youth Justice Service (YJS). This will ensure that the SSES service and other partners – specifically South Yorkshire Police, social care, health and YJS, are working together robustly to keep children safe, in line with best practice nationally. These services will be based on Floor 2 of Star House.
- Funding from the Sheffield Adult Safeguarding Partnership has been secured to employ a vulnerable young adult sexual exploitation worker specifically to meet the needs of 18 – 25 year olds. This will also include awareness raising and training for professionals across the city.

## **Priorities for 19/20**

- Integrate the Missing Children Team and SSES to ensure that the city provides a robust safeguarding approach to children and young people with multiple risk factors and vulnerabilities and incorporating/linking other pathways; Harmful Sexual (HSB) Behaviour and Criminal Exploitation Team (CET).
- The SSES Operational Group membership and objectives have been reviewed and an updated Terms of Reference, a change of name to Vulnerable Young People's Operational Board (reporting to the Vulnerable Young People's Strategic Board) and a new Action Plan incorporating all the vulnerable young people services SSES, Missing Young People, HSB and CET has been developed; this will be reviewed and evaluated at both Operational and Strategic Board
- Work with the SSCB to further develop an 'adolescent contextual safeguarding' approach to protecting children and young people within their social spaces and wider community as well as their family environment.



# SHEFFIELD SEXUAL EXPLOITATION SERVICES

Annual Report

April 2017 – March 2018

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## Introduction

Sheffield Sexual Exploitation Service (SSES) is a co-located Multi-Agency Service responsible for tackling Child Sexual Exploitation (CSE) in Sheffield. The service works with children and young people experiencing sexual exploitation who are age 18 and under, with some older young adults dependent on need.

Over the past year the service has continued to grow and work more holistically to support children and young people who are being exploited and to prevent young people from being exploited where they are presenting with CSE risk factors. Whilst we are making headway in relation to early identification of CSE, it remains everybody's responsibility to ensure that they understand the signs of child sexual abuse and to be aware of the referral pathways to safeguard these children and young people, many of whom are vulnerable and have a range of complexities.

This report highlights the work SSES has undertaken during 2017/18 along with the profile data of the service users who accessed the service during that time, in order for us to better understand CSE need and prevalence in Sheffield. The service works with a range of statutory and independent organisations, and Sheffield Futures would like to thank the range of partners we work with who make this robust and multi-agency way of working possible.

## National Context

In February 2017, The Government introduced new guidance for practitioners working with victims of Child Sexual Exploitation (CSE) and published the following revised definition:

***Child sexual exploitation is a form of child sexual abuse. It occurs where an individual or group takes advantage of an imbalance of power to coerce, manipulate or deceive a child or young person under the age of 18 into sexual activity (a) in exchange for something the victim needs or wants, and/or (b) for the financial advantage or increased status of the perpetrator or facilitator. The victim may have been sexually exploited even if the sexual activity appears consensual. Child sexual exploitation does not always involve physical contact; it can also occur through the use of technology.*** (Child Sexual Exploitation - Definition and a guide for practitioners, local leaders and decision makers working to protect children from child sexual exploitation, DfE 2017)

In 2012 The Office of the Children's Commissioner's inquiry in to child sexual exploitation in gangs and groups interim report identified over 2,400 children who were victims of sexual exploitation by groups and gangs between August 2010 and October 2011. The same report identified a further 16,500 children who were at high risk of child sexual exploitation between April 2010-March 2011. The National Crime Agency published figures in 2014 identifying 236 children were believed to have been trafficked for sexual exploitation during 2013.

## Overview of Service

The Sheffield Sexual Exploitation Service is a multi-agency team of professions, based in Star House, which is in the city centre. The team comprises of Social Workers, Youth Workers, Police Officers, a Family Support Worker, CSE Manager, CSE Education Officer and NHS Nurse. This team ensures that there is a joined up approach to identification of risk through robust assessment and includes a whole range of interventions and strategies to protect vulnerable young people, support their families and ensure that those who exploit young people are prosecuted.

All concerns of CSE are referred directly through Sheffield Safeguarding Hub and do not take direct referrals. This ensures that CSE is always assessed within a safeguarding context, and addresses wider vulnerabilities and risk. The SSES gathers information from young people, professionals and communities to pursue those involved in the exploitation of children and young people. The detectives attached to the service are then responsible for bringing offenders to the prosecution stage whilst the wider team support victims through the criminal justice process.

The service works at all levels of risk from serious child protection to early prevention work - supporting children and young people with concerning behaviours which may lead to exploitative situations. The prevention arm of the service is supported by multi agency Community Youth Teams (CYT's) which undertake low to medium risk case work and group work, once the SSES have identified the level of risk and vulnerability. High to medium cases remain in the SSES. CYTs are a specialist young people's service which supports vulnerable young people within their own communities. Both the SSES and CYT services use youth work principles of engagement and strengths based interventions to address underlying contextual factors and to empower young people to make positive choices to keep themselves safe and reach personal goals.

The Service works to address sexual exploitation on five key principals: prevention, protection, pursuit, prosecution and participation. To achieve this, the service works with partner agencies to prevent sexual exploitation by raising awareness of issues with professionals, businesses, communities and young people. The service promotes a city wide responsibility to protecting vulnerable young people from exploitation in line with the Local Safeguarding Children Board's (LSCB) priorities. The service has a training function, and supports the Sheffield Safeguarding Children Board to deliver multi agency training across the city, as well as group work with young people in schools and information events for parents/carers and professionals.

The Service hosts the Alexi Project, which is a grant funded 'Hub and Spoke' CSE best practice model. Sheffield CSE is the Hub of good practice, sharing learning with 3 spoke areas in Doncaster, Barnsley and Kirklees. This covers elements such as direct work with young people, training for professionals and the licencing trade, and young people who have experienced CSE voice and participation work.

A service structure can be found in [appendix 1](#).

It's important to note, that other organisations in the city, namely NSPCC and Gold Digger work directly with young people with low level CSE risk, and the SSES work closely with these organisations to ensure that we work as part of a whole system approach to CSE.

## Local Governance Arrangements

Sheffield's response to child sexual exploitation is overseen by the Sheffield Safeguarding Children's Board, for whom tackling the issue has been a priority since the late 1990s. Oversight of services'

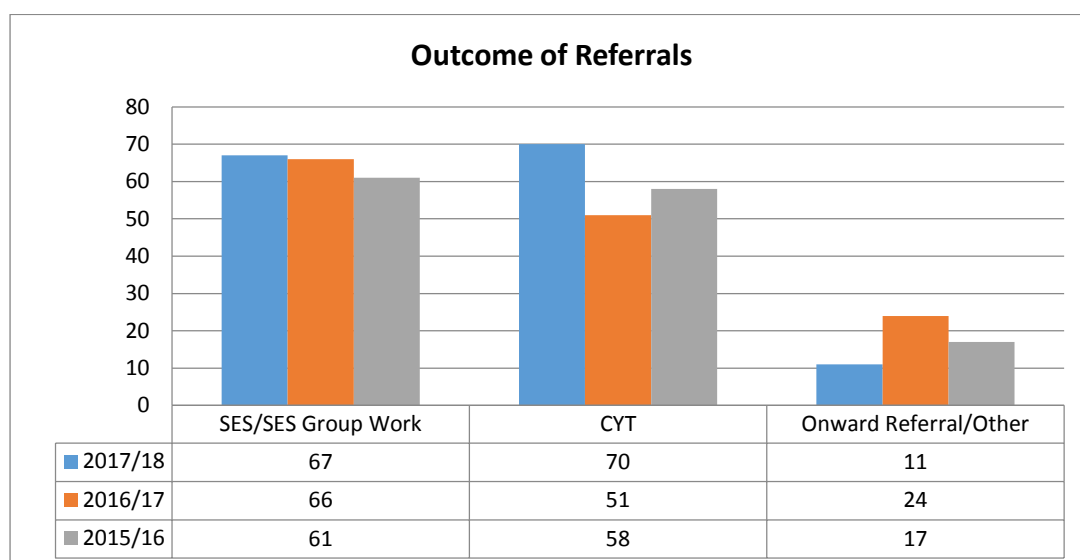
work to address sexual exploitation is the responsibility of the Child Sexual Exploitation Strategic Group – chaired by the local authority’s Director of Children’s Services. This group reports to Sheffield Safeguarding Children’s Board’s executive board. Membership of the strategic group includes representatives from the statutory sector – police, health, education and social care, as well as the voluntary sector – Sheffield Futures. The Sexual Exploitation Service provides quarterly performance updates to the executive board.

Beneath the Child Sexual Exploitation Strategic Group is the CSE Operational Group, responsible for implementing the city’s aims and objectives for tackling sexual exploitation. In order to ensure that the multi-agency approach to addressing child sexual exploitation is delivered at all levels the SSES facilitates a practitioners meeting for all interested professionals. This provides a multi-agency arena to disseminate evidence based practice and share local practice and support.

### Data and Analysis

A total of **148** referrals were received by the Sexual Exploitation Service (SES) between 1<sup>st</sup> April 2017 and 31<sup>st</sup> March 2018.

#### OUTCOME OF REFERRALS



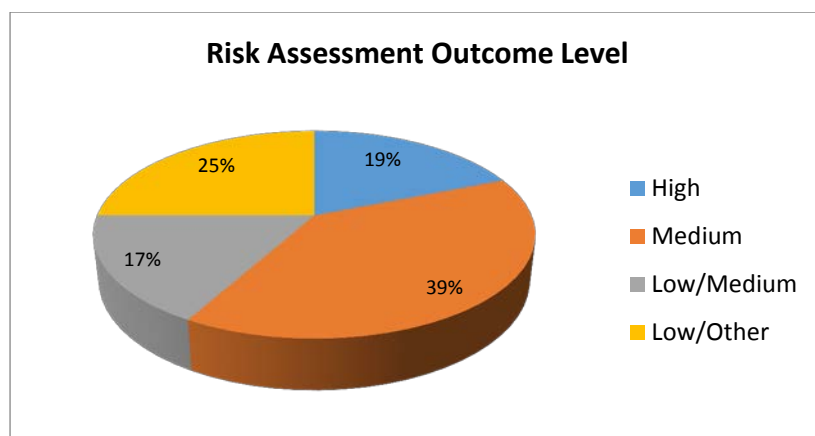
Of the 148 referrals for 2017/18, 45.3% (67) were allocated to the Sexual Exploitation Service case managers. There has been an increase in referrals to CYT and a significant reduction in the ‘other’ outcomes. The likely reason is the referrals received are appropriate for the service; in 2016/17 there were a few referrals which were so low level they did not warrant a referral to SES.

The ‘onwards referrals’ were to services out of the Sheffield area and to counselling service.

Of the ‘Other’, these are the main reasons why they were not allocated within CYT or SES;

- moved out of the city
- low risk and referrer to complete the work
- no CSE support need identified at SES triage meeting

The 148 cases were risk assessed by SES as:



All the high risks were allocated to SES case managers.

All referrals are initially sent to the Sheffield Safeguarding HUB for screening and appropriate referrals sent to SES; below are the original referring agencies into the HUB:

Referrer into Safeguarding HUB 2017/18	
South Yorkshire Police	25
Social Care	74
School	16
Parent/Carer	9
P&TH, Children's Homes, Other	10
MAST	7
Health Services	7
<b>Total</b>	<b>148</b>

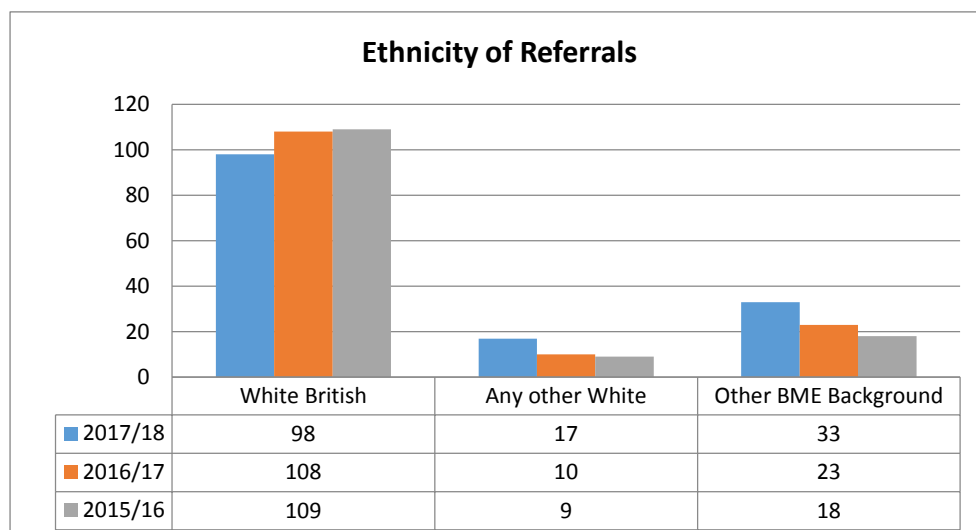
- 50% Social Care
- 17% Police
- 11% School/College

There are no notable changes in the referrals into SES.

### GENDER OF REFERRALS

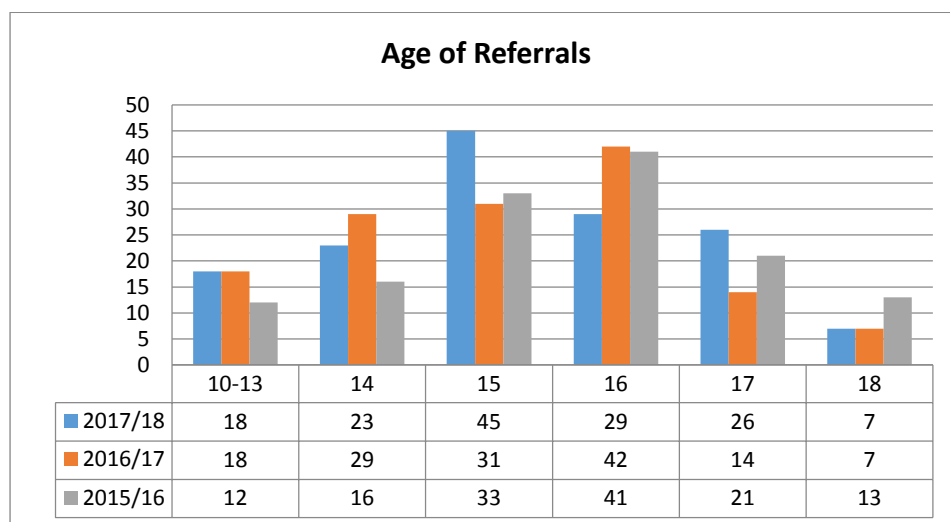
Of the 148 referrals, 90% were for females. In 2016/17 the gender split was 98/2 whereas in 2015/16 the total female was 92%.

### ETHNICITY OF REFERRALS



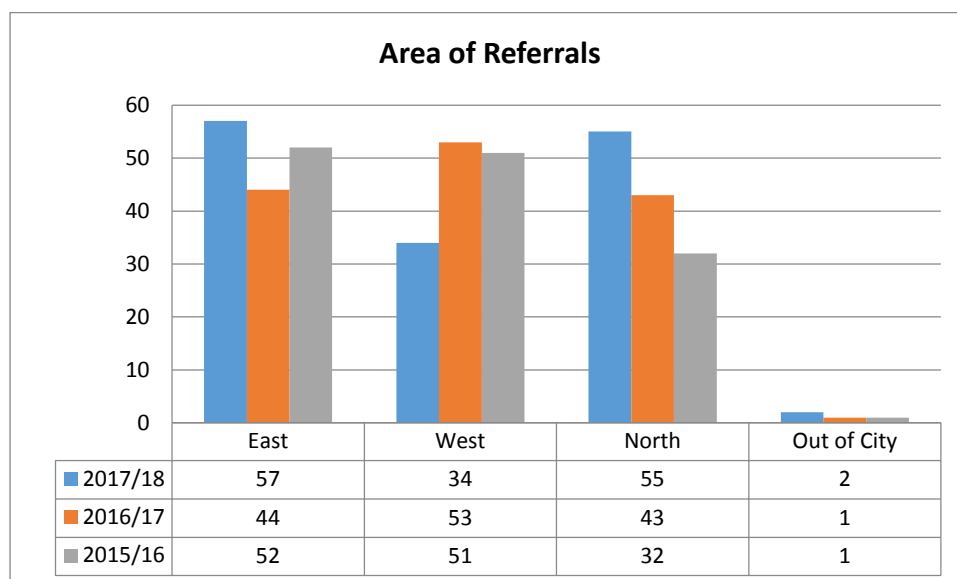
The majority of the referrals are White British with 66% of the total referral which is slightly lower than the 77% in 2016/17. There has been a slight increase in White European and Mixed although nothing significant.

**AGE OF REFERRALS**



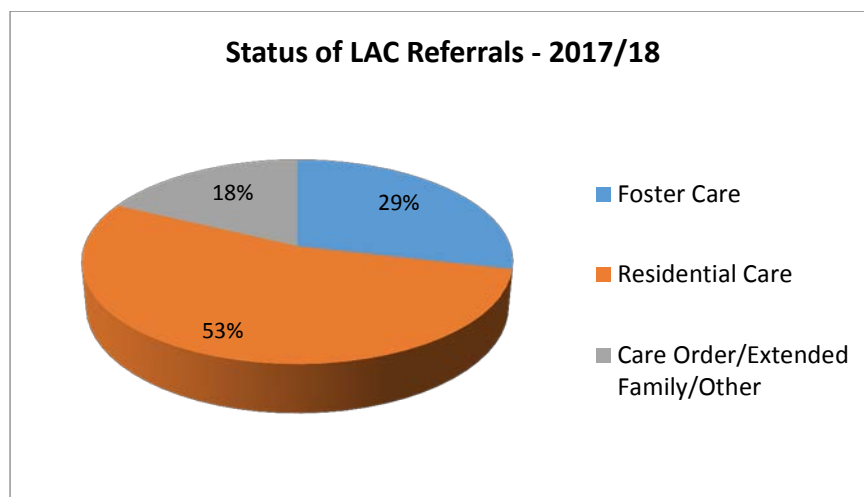
The peak age of referrals is 15 with 30.4% of the total; the peak age in 2016/17 was age 16 with 30% of the total. Age 16 has fallen in 2017/18, 19.6% of the total. There slight percentage differences across all the other ages but nothing significant.

**AREA OF REFERRALS**



There has been a significant drop in the West area referrals, 23% in 2017/18 compared to 37.6% in 2016/17 and the same in 2015/16. East is the same as 2015/16 38.5% but slightly higher than 2016/17, 31.2%.

## LOOKED AFTER STATUS



- Of the 148 referrals in 2017/18, 18.9% are LAC at the point of referral which is double the 9% in 2016/17 and slightly higher than the 14% in 2015/16. The breakdown is:
  - 53.6% in Residential Care
  - 28.6% in Foster Care
  - Other includes living out of the area

## Achievements and Impact

### The Alexi Project

The Alexi Project was based on the ideas of Professor Jenny Pearce from the University of Bedfordshire’s International Centre: Researching Child Sexual Exploitation, Violence and Trafficking, and aimed to look at ways that voluntary sector expertise could contribute to supporting statutory CSE services. The hub and spoke model that grew out of this meant that the voluntary sector ‘hubs’ would expand their support, learning and expertise across geographical neighbourhoods.

The Alexi Project came to an end after a three year phased funding programme that saw Sheffield identified as one of only 15 national hubs. Over the period of funding Sheffield have worked with Doncaster, Barnsley and Kirklees providing 1:1 support for young people identified as being at risk from CSE and delivering a comprehensive programme of training for professionals.

The final Alexi Project Evaluation report by the University of Bedfordshire, highlighted that the Hub and Spoke model strengthened regional responses to CSE providing an overview of CSE patterns and services across local authority areas. It also found that *‘specialist voluntary sector workers within the Hub and Spoke programme have the capacity and expertise to address CSE through direct intervention with young people and through the training and support of other agencies and professionals.’*

Sheffield Futures, together with Safe and Sound and Link to Change were three hubs who formed a “super-hub” and jointly funded a Participation Development Worker to take on the additional strand of the Alexi Project research around the study of participation. We all shared resources and expertise and jointly developed a training resource around youth participation based on practice experience and underpinned by academic research.

‘Live, Learn, Survive’ was launched at an event in Nottingham to delegates around the country with workshops to demonstrate how the free resource is intended to be used with young people in the context of participation. The resource uses the principles of a strengths-based approach and solution focussed techniques to look beyond vulnerabilities and risk, to focus on the potential for what could become of each young person’s involvement in participation.

## Training

In 2017/18, the SSES was able to train a range of professionals and young people:

Professionals Training	Sessions	Attended
Education (Including Huddersfield)	4	114
Health	1	70
LAC/Care Leavers/Children Services/Sheltered Housing/Residential	9	64
Multi Agency	53	873
Others/ Voluntary Sector	5	59
<b>Total</b>	<b>72</b>	<b>1180</b>

A total of 1180 professionals over 72 sessions have been trained by SSES to be aware of the risks and signs of CSE.

- 36 sessions over Sheffield
- 27 sessions over Kirklees
- 2 sessions over Huddersfield
- 7 sessions over Barnsley

Education includes secondary schools and special schools (Hinde House, Notre Dame, Yewlands Academy and Bents Green).

Health includes Sheffield Children’s Hospital, Sexual Health Sheffield and Becton CAMHS.

Multi Agency including substance misuse services, housing and foster carers.

Others/Voluntary Sector including taxi drivers and Crystal Peaks staff members alongside safeguarding and licensing – Julie Hague.

A total of 388 young people have been trained to be aware of the risks of CSE by SSES.

Young People Training	Sessions	Attended
Primary Education	2	22
Secondary Education	8	341
College / Further Education	2	25
<b>Total</b>	<b>12</b>	<b>388</b>

### Other:

- 1 Session for 18 Parents attending training in Secondary school
- 3 Sessions for Taxi Drivers and small businesses covering 54 attendees

## Prevention

The SSES service assesses all young people at all levels of risk, ensuring that young people with low level risk are offered early, preventative help to make positive choices and understand their own vulnerability towards sexual exploitation. Using a variety of youth focussed resources and interventions, the CYTs work in a 1-1 capacity with young people identified as low to medium risk,

within the context of their families and where possible their peer groups and schools. Many of the young people identified as low risk have specific concerns around their internet and social media use. The SSES work with other key partners in the city such as the NSPCC who deliver preventative and targeted group work in schools, with groups of girls and boys. The SSES worked closely with and supported the NSPCC and their 'It's Not OK Campaign.' Where young people require additional 1-1 support, then referrals through social care are made to ensure that their needs are assessed holistically.

Prevention work across the city also includes a range of targeted multi agency training for professionals and direct work with parents. A Training Pathway has been developed by the specialist CSE trainer, which aims to give all professionals across Sheffield a quick and easy way of seeing what CSE training is available in Sheffield and what level they should be directed to. The Basic CSE Awareness Package has been updated to include Contextual Safeguarding and a newly written Advanced Package is available for professionals dealing with or identifying CSE on a more regular basis.

## Protection

The introduction of a one route pathway through social care screening for all CSE referrals has been embedded. This has ensured that any referral requiring a joint visit by a social worker and police are identified and actioned immediately.

Cases which are risk assessed as being high risk are allocated a support worker from the Sexual Exploitation Service. The role of the CSE social worker is being developed with a view to case holding the highest risk. In all cases an initial meeting involving the young person, their family and professionals, is called to plan the package of support. Regular three month review meetings take place to ensure plans are adhered to or adapted to reflect changing needs.

The service continues to develop a 'contextual safeguarding' approach to protecting young people by attending various mapping and intelligence meetings across the city and assessing risk in the young person's context; identifying and understanding where the exploitative situation occurs, and then addressing the factors that foster this in partnership with other agencies.

## Pursuit

An intelligence focussed, multi-agency meeting continues to take place every month. This encourages enhanced information sharing and pursuit of perpetrators of CSE. Chaired by the police, the meeting has representatives from Housing, Residential Homes, YJS, Missing from Home Officers, Health and social care. The focus is on identifying vulnerable young people, offenders and 'hot spots' around the city, then jointly devising solutions to disrupt criminal activity and safeguard young people. Suspected named offenders are subject to a 'scoring' matrix by the police Integrated Offender Management team and dependant on this, a variety of tactics can be adopted.

Abduction Notices, a police power aimed at preventing inappropriate contact between adults and children are considered when an adult is associating inappropriately with a child or young person under the age of 16, or 18 if the individual is on a full care order. The service ensures it carefully observes local and national cases to continuously inform practice and utilise any legislative changes to achieve the aim of disruption and pursuit.



## Prosecution

The Sexual Exploitation Service continues to offer intensive one-to-one support for victims involved in police investigations. The multi-agency make-up of the Sheffield SES continues to ensure young people affected by CSE receive a co-ordinated professional response. The service has again this year supported young people as witnesses through court proceedings resulting in sentences.

There is a range of legislation used when the threshold for prosecution is not met. Abduction Notices continue to be used to disrupt offenders and consideration is given to applying for Sexual Harm Prevention Order's (SHPO) which is a civil order granted through the Magistrates Court.

## Participation

Participation is encouraged on an individual level, by supporting young people to be actively involved in decision making in relation to their own care planning, and decisions that affect them, their friends and families.

The consultation for 'Live, Learn, Survive' recognised that the young people we work with are vital in letting us know what works well and what doesn't. Projects that support the voice and influence of young people are beneficial to both the organisations that enable this and the participants themselves.

The research project team found that there were many academic articles on CSE and many on participation but none that overlapped to show how young people in CSE services had also been involved in participatory work.

To develop the resource, the Alexi Project team interviewed workers from different organisations that had established CSE youth participation groups. These groups has encountered challenges such as fear from workers that bringing together young people that had been affected could cause re-traumatisation or expose young people to potential peer-on-peer recruitment or exposure to each other's perpetrators.

The other challenge was with young people that were still dealing with vulnerabilities as a result of what had happened to them such as post-traumatic stress, difficulty engaging with education, substance misuse or being involved in ongoing criminal investigations etc. which could affect their ability to fully engage with participatory activities. This brought up questions of criteria for inclusion or exclusion of young people on safeguarding grounds.

To address some of the challenges, the team adopted principles of a strengths-based approach and solution focussed techniques to look beyond vulnerabilities and risk to focus on the potential for what could become of each young person's involvement in participation, rather than what they couldn't do. This led to the development of a safety tool to prevent practitioners from assuming that they know how and at what level young people are prepared to participate.

## Partnership Working

CSE cannot be tackled by one agency operating alone. Effective responses must be built on a holistic understanding of the problem which comes from a shared commitment to partnership working. The Sexual Exploitation Service has embedded a fully integrated multi-agency working ethic at all levels.

The SSES continually work with a range of statutory and third sector agencies, schools and higher education. The Transitions Worker post, which completed in June 2018, identified a range of new organisations and the need for the development of pathways with adult services to ensure that young people reaching 18 and beyond were supported through transitions into adult services across health, education, social care etc. This work will be taken forward in 2018 – 19 as funding from the Sheffield Adult Safeguarding Partnership has been secured to employ a vulnerable young adult sexual exploitation worker specifically to meet the needs of 18 – 25 year olds. This will also include awareness raising and training for professionals across the city.

The Specialist Nurse role has been promoted so that wider health services can contact and discuss any cases / concerns linked to CSE and they are given guidance about making referrals via the Safeguarding Hub. Awareness raising sessions for Practice Nursing Teams for the Clinical Commissioning Group (CCG) have been given and we have accommodated student health practitioners on attachment to give them a greater understanding of CSE.

The Specialist CSE Nurse role has two main functions; firstly operationally, there is contribution to CSE risk assessments by sharing health related information with the assessing social worker and adding context to the health history. Following the risk assessment the health record is updated, enabling other professionals to see the determined risk and outcome.

The CSE Nurse attends CSE Meetings alongside visiting the young person to establish their needs by undertaking a health assessment/discussion (medium to high risk cases). From this session a care plan is formulated with the young person which includes what they want to address and their health priorities. They are then supported to access health services or brief intervention sessions, all of which is recorded within their health record.

By using techniques that include motivational interviewing, and by embedding a solution focused approach, encourages and puts the young person at the centre of making decisions about their health.

Young people are seen where they feel most comfortable, this may be within education, in the community, at Star House or their home. Health related sessions are individual, some appointments are up to an hour, others half a day or longer dependent on the need at the time. Some of the young people feel an initial appointment then follow up by texts/calls suits them, for others it is a weekly or monthly appointment. Where health is a high priority there may be several appointments in a week.

Alongside individual health support, liaison with professionals is a significant part of the role. Updating and building the multi-agency support plan is key to improving outcomes for this vulnerable group. Attendance at any safeguarding meetings - including strategy meetings and missing meetings - is daily alongside individual health appointments.

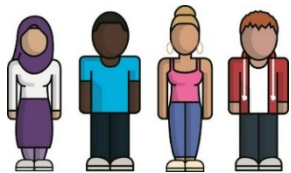
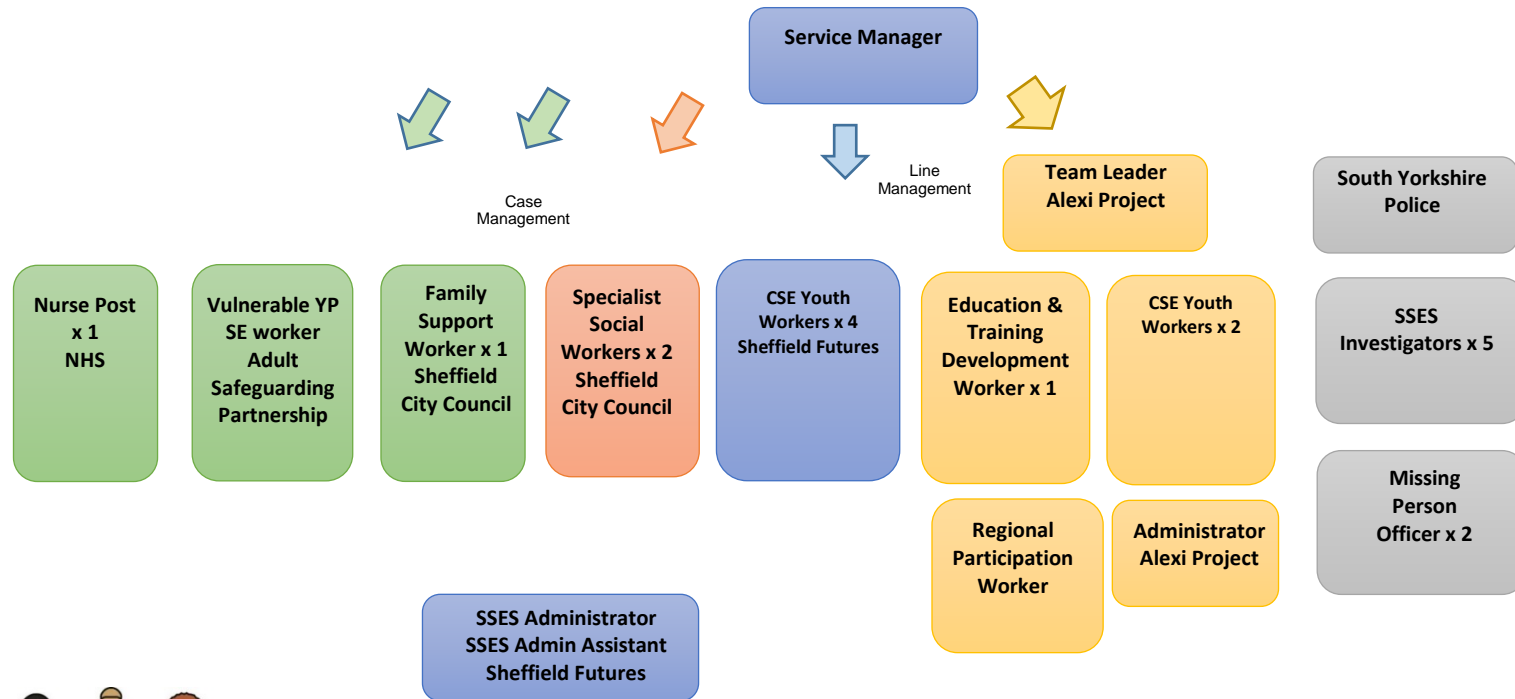
The specialist Nurse role is now well embedded within the SES. Strategically the role encompasses improving awareness of CSE. This has included improving referral pathways/access in to services and communication with partner and the wider health teams.

There are regular meetings with community and acute teams promoting access to the CSE team which includes training. CSE awareness sessions are ongoing with all health partners and close working relationships exist with the 0-19 team and CAMHS, offering advice and support with young people on their caseloads.

There are regular meetings with the CSE network in South Yorkshire and the other specialist nurses both for informal supervision, linking of cases and service development.

## Appendix 1 – CSE Service Structure

# Sheffield Sexual Exploitation Service





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## Report to Children, Young People & Family Support Scrutiny & Policy Development Committee

Monday 10<sup>th</sup> December 2018

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**Report of:** Policy & Improvement Officer

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**Subject:** Work Programme 2018/19

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**Author of Report:** Deborah Fellowes, Policy and Improvement Officer  
[deborah.fellowes@sheffield.gov.uk](mailto:deborah.fellowes@sheffield.gov.uk)  
0114 273 5065

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A draft Work Programme is attached at Appendix 1 for the Committee's consideration and discussion

The proposed work programme aims to focus on a small number of issues, in depth. This means the Committee will need to prioritise issues to be included on formal meeting agendas. In doing this, the Committee may wish to reflect on the prioritisation principles attached at Appendix 2, to ensure that scrutiny activity is focussed where it can add most value.

Where an issue is not appropriate for inclusion on a meeting agenda, but there is significant interest from Members, the Committee can choose to request a written briefing paper.

The Work Programme will remain a live document and will be brought to each Committee meeting. This version has been subject to some small changes. Two new items have been added, however, there are currently no gaps in the Work Programme to accommodate them. They are, therefore, currently listed at the end of the document.

### **The Scrutiny Committee is being asked to:**

- Consider and discuss the changes to the committees Work Programme for 2018/19

## Children, Young People & Family Support Scrutiny & Policy Development Committee Draft Work Programme 2017-18

**Chair:** Cllr Mick Rooney

[Meeting Papers on SCC Website](#)

**Vice Chair:** Cllr Cliff Woodcraft

**Meeting day/ time:** Monday 10am – 1pm

**Please note:** the Work Programme is a live document and so is subject to change.

Topic	Reasons for selecting topic	Lead Officer/s	Agenda Item / Briefing paper
<b>Monday 25<sup>th</sup> June 2018</b>			
Word level contextual attainment and progress data Page 100	Further consideration of report submitted in March 2018, to be provided as background information for the new committee to inform their consideration of priority issues and the work programme	Kate Wilkinson, Service Manager - Performance & Analysis Service	Agenda Item
Update on Academisation – contextual information	Agreed with Cabinet Member as an introductory item for the new Committee	John Doyle, Director Business Strategy Pam Smith, Head of Primary & Targeted Intervention	Agenda Item
Draft Work Programme 2019-19, a report of the Policy & Improvement Officer	To consider and discuss the committees Work Programme for 2017/18.	Deborah Fellowes, Policy & Improvement Officer	Agenda Item



<b>Monday 3<sup>rd</sup> September 2018</b>			
Call in of Cabinet Member decision 26th July 2018 - Short breaks consultation; implementation phase			Call In
School Exclusions	To receive an update on the outcome of the review of alternative provision for excluded pupils, including stakeholder engagement; and data on exclusions by ward, ethnicity, as requested at Scrutiny September 2017	Joel Hardwick, Head of Commissioning, Inclusion & School Services	Agenda Item
<b>Monday 5<sup>th</sup> November 2018</b>			
Attainment 2017-18 – citywide attainment outcomes in schools & academies - headline results	To receive a report outlining headline attainment results. The Committee could then receive a final verified version of the report in March 2019 when validated data is available, this could include further analysis in terms of national data / comparators. Also report on the progress made with regard to reading, mathematics and phonics, as requested at Scrutiny March 2018	Pam Smith, Head of Primary & Targeted Intervention Kate Wilkinson, Service Manager - Performance & Analysis Service	Agenda Item

Consultation on the future commissioning and delivery of young people's services – Investing In Young People, a report of the Executive Director of People Portfolio	To receive a report on the proposals for youth services, during the consultation period and provide feedback / comment.	Sam Martin, Assistant Director - Lifelong Learning and Skills	Agenda Item
Changes to School funding and Capital Programme for schools	Both requested at meeting on 25/6/18	Mark Sheikh, Head of Service, Business Strategy (Capital and Funding Strategy) Tricia	Agenda Item
<b>Monday 10<sup>th</sup> December 2018</b>			
Children's Social Care Improvement and Recovery Plan	Progress update of the Improvement and Recovery Plan, setting out the statistical information to enable members to measure progress made, further details on the recruitment and retention package offered to Social Workers and clarification in terms of conversations with the user groups involved.	Carly Speechley, Director Children and Families	Agenda Item

<p>Sheffield Sexual Exploitation Service Annual Report</p>	<p>This report will give an update on the work of the Sexual Exploitation Service and partner agencies working to address child sexual exploitation, including current priorities and any challenges.</p>	<p>Janet Haywood, Chair of the Sheffield Safeguarding Children Board</p> <p>Victoria Horsefield, Assistant Director, Children and Families</p> <p>Janine Dalley, Senior Programme Manager for Targeted Service. Sheffield Futures</p>	<p>Agenda Item</p>
<p>Sheffield Children's Safeguarding Board Annual Report</p> <p>Page 103</p>	<p>This report will provide an update on the work of the Safeguarding Board, including current priorities and any challenges.</p>	<p>Jane Haywood, Chair of the Sheffield Safeguarding Children Board</p> <p>Carly Speechley, Director, Children and Families</p> <p>Victoria Horsefield, Assistant Director, Children and Families</p>	<p>Agenda Item</p>

<b>Monday 7<sup>th</sup> January 2019</b>			
Special Educational Needs in Sheffield	To receive an update on the progress of the development and implementation of the Inclusion Strategy, specifically with regard to the conversion to EHC Plans	Joel Hardwick, Head of Commissioning, Inclusion & School Services	Agenda Item
Adoption Service Annual Report	To receive the annual report	Paul Dempsey, Assistant Director – Provider, Children and Families	Annual Report
Fostering Service Annual Report	To receive the annual report	Paul Dempsey, Assistant Director – Provider, Children and Families	Annual Report

<b>Monday 11<sup>th</sup> March 2019</b>			
Sheffield's Emotional Wellbeing and Mental Health Transformation Programme, 12 month update	To receive a progress report from representatives of the partner organisations in respect of the areas identified at the Scrutiny meeting in March 2018, specifically regarding transition and waiting times (internal)	Bethan Plant, Health Improvement Principal - Public Health Team  Matthew Peers, Commissioning Manager – EWBMH, CCG  Other attendees tbc	Agenda Item
2017 Final Results: City Context and School Performance  Page 105	To receive a further report on citywide attainment (following the report the committee receive in November 2018). This report will reflect validated data and can include further analysis in terms of national data / comparators.	Jayne Ludlam, Executive Director of People Portfolio  Pam Smith, Head of Primary & Targeted Intervention  Kate Wilkinson, Service Manager - Performance & Analysis Service	Agenda Item
Academies and Localities Priorities	Requested at meeting on 25/6/18	Pam Smith (replacement)	Agenda Item

Learn Sheffield Peer Review	Suggested by Stephen Betts and agreed by Chair and Vice Chair	Stephen Betts, Learn Sheffield, Interim Chief Executive	
<b>Other Possible Topics</b>			
Annual meeting with Young People	To be determined		
Joint review with Healthy Communities and Adult Social Care Committee on all age Mental Health Services	To establish a joint working group with the HCASC Committee with the purpose of scoping the joint session	Underway November 2018	Task Group
Support to Roma, Gypsy and Traveller Children			
NEETS/Post 16 provision			



## Report to CYP&FS Scrutiny & Policy Development Committee 10<sup>th</sup> December 2018

**Report of:** Policy and Improvement Officer

**Subject:** EU Funding Post Brexit

**Author of Report:** Deborah Glen, Policy and Improvement Officer  
[deborah.glen@sheffield.gov.uk](mailto:deborah.glen@sheffield.gov.uk)  
 Mark Wassell, Finance Manager – External Funding  
[mark.wassell@sheffield.gov.uk](mailto:mark.wassell@sheffield.gov.uk)  
 Ben Morley, Head of Strategic Development and External Programmes.  
[ben.morley@sheffield.gov.uk](mailto:ben.morley@sheffield.gov.uk)

### 1. Summary:

The Committee requested a briefing paper on the future of EU funding post Brexit, with particular reference to the projects that are impacted. Information for this briefing has also been provided by Further questions on individual projects or funding streams listed can be addressed by contacting the officers directly:

Sheffield City Council Funding streams (appendix) – Mark Wassell  
[mark.wassell@sheffield.gov.uk](mailto:mark.wassell@sheffield.gov.uk)

Sheffield City Region initiatives - Ben Morley ([ben.morley@sheffield.gov.uk](mailto:ben.morley@sheffield.gov.uk))

**Type of item:** The report author should tick the appropriate box

Reviewing of existing policy	
Informing the development of new policy	
Statutory consultation	
Performance / budget monitoring report	
Cabinet request for scrutiny	
Full Council request for scrutiny	
Community Assembly request for scrutiny	
Call-in of Cabinet decision	
Briefing paper for the Scrutiny Committee	<b>X</b>
Other	

## **The Scrutiny Committee is being asked to:**

The Committee is asked to note the information provided.

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**Category of Report:** OPEN

1. The attached spreadsheet (appendix) summarises SCC's latest position in terms of EU funding bids :
  - a. Approximately £8.9m of EU grant offers are currently in the process of being approved / signed off by SCC and are anticipated to go live shortly (highlighted in green)
  - b. Approximately £3.76m of SCC bids for grant funding have been submitted to the EU for consideration and which may or may not be accepted based on their ability to meet EU criteria. For these bids, which are still ongoing, the following points should also be considered:
2. Generally speaking the trend for Sheffield City Council (and other Local Authorities) is that EU funding has already been decreasing over a number of years, prior to and regardless of the EU referendum being held or the result, with the EU redirecting funds to other regions of Europe outside of South Yorkshire.
3. In addition to a reduced value of available EU funds to bid for, SCC also has had other EU funding bids that have been submitted / considered, but which do not meet EU requirements or priorities and hence are not accepted. This occurs regardless of the referendum result.
4. At other times SCC does not pursue some of the available EU funds projects as these do not meet SCC requirements or priorities, again this occurs regardless of the referendum result.
5. Most, if not all EU funding that SCC has received in recent years is time limited and for specific projects and so when each project closes and costs end so does the EU funding leaving a neutral impact on Council finances. The time limited costs and EU funding are built into EU project bids at the outset to avoid any unfunded legacy costs arising.
6. Regardless of EU funding levels, SCC's own annual funding settlements from government are the major determinant of both levels of service provision and employment levels.
7. Given all of the above factors it is difficult to measure a direct causal link between current levels of temporary / project specific EU funding and the result of the referendum.
8. In addition SCC are also noting and working to the government's current negotiating position regarding European Regional Development Funding as outlined below:



**“A negotiated exit from the EU Under The draft Withdrawal Agreement between the UK and the EU published in March 2018 would mean the UK would continue to participate in the ERDF programmes until they end in 2023, subject to a final negotiated agreement.**

**Organisations should continue delivering projects that have been agreed and applying for funding under current arrangements with confidence that the funding guarantee applies even if there is no negotiated agreement between the UK and the EU.**

**After 29 March 2019 if there is no deal**

**To provide stability for UK organisations that benefit from EU funding and to provide certainty for organisations who wish to apply for funding, the Government has guaranteed all ERDF projects that would have been funded by the EU for the full 2014-20 programme period.”**

9. Finally, it is worth noting that SCC also receives some grants from funders who themselves receive money from EU sources, so from SCC’s point of view these grants are not classed as EU grants in our accounts but rather as grants to a funder of SCC (e.g. Home Office) with SCC then recording this money as Home Office funding. Grants in this category (primarily Gateway Refugee grants) total around £288k per annum and are subject to the same government guarantees as described above.
10. The following is a list of current projects across the whole of the Sheffield City Region:

#### **ERDF**

Approved schemes with some/all spending post Brexit:

- Social Enterprise Exchange
- Sheffield Innovation Project (SIP)
- iCAIR – integrated Civil And Infrastructure Research
- National Centre of Excellence for Food & Engineering (NCEFE)
- Growth Hub Enhancement Project

Schemes progressing to contract (with detailed and/or outline approval) with post Brexit spending:

- Northfields, Forge Way, Rotherham
- SCR Virtual Incubation and Accelerator Network
- Phase 5 Development
- Launchpad
- RISE Enhancement
- Sheffield Innovation Programme Continuation
- Social Enterprise Exchange 2
- Rotherham Renaissance Flood Alleviation Scheme – Phase 2A
- Translational Energy Research Centre (Building): (TERC – building)
- Castlegate Grey to Green Phase 2 (PA4)

- Castlegate Grey to Green Phase 2 (PA5)

## **ESF**

Approved schemes with some/all spending post Brexit:

- Building Better Opportunities - Sheffield
- SCR Skills for Jobs Growth
- SCR Skills for Growth

Schemes progressing to contract (with detailed and/or outline approval) with post Brexit spending:

- Pathways to success
- Ambition
- Improve your Future Prospects
- Early Integrated Support Pilot
- Business Education Alliance
- Sheffield City Region Skills Hub

## **2. Recommendation**

The Committee is asked to note the information provided.

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<b>New SCC EU / EU Related Grant Bids (2018/19+)</b>
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ESIF Technical Assistance Extension (18/19-2021)
--

European Maritime Fisheries Fund (**LINKED TO FISH PASS PROJECT)
--

ESIF - TECHNICAL ASSISTANCE - EXTENSION (CYP)*
--

ERDF BID - PLACE
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ESF -TECHNICAL ASSISTANCE (EXTENSION TO EXISTING GRANT )
--

ESIF LAUNCHPAD (EXTENSION TO EXISTING GRANT)
--

Pathways to Success (See P2P in 17/18 below (No.24) - linked grant but separate)
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RISE 2019-23 (EXTENSION OF EXISTING PROGRAMME)
--

ESF AMBITION (Formerly Pathways to Progression)
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ERDF - Grey to Green 2 ** (linked to SCR funding)
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<b>Total Value of Current EU Bids</b>
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<b>CYP - bids awaiting final approval and sign off (highlighted in green above)</b>
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<b>Place - bids in the pipeline (which may or may not be accepted by the EU)</b>
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<b>Total Value (as per table above)</b>
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Name of New Grant SCC 16/17
Enterprise Advisor Network
Innovation Corridor
Job Centre Plus ESA pathway
Unaccompanied Asylum Seeker Children
FA HUB - Westfield
Lightweight Project
Early Years Capital Fund
Community Co-ordinator
Troubled Families (covers S Yorkshire) (£10m - now bid for in 17/18) See 42**
Brokerage
Sheffield Retail Quarter
SEND HIGH NEEDS STRATEGIC REVIEW
Universal Support Grant Funding
Domestic Violence
Heat Network Investment Project
HCA - CAPACITY FUNDING
ESTATES ACTION GRANT (REVENUE)
CARE AND HEALTH INITIATIVE
30 Hours (REVENUE)
EARLY YEARS CAPITAL FUND - ROUND 2
HCA LD ACQUISITIONS
STEP (SCR) -CAPITAL
New Burdens - Brownfield

Funder	Current Status	Estimated Value ?	
DMBC - ERDF	Bid Stage	12,000	Place
EMFF	Bid Stage	100,000	Place
DMBC - ERDF	Bid Stage	67,000	Place
ERDF	Bid Stage	696,000	Place
ESF	Bid Stage	205,690	Place
ESIF / BMBC	Bid Stage	500,000	Place
ESF/DWP	Offer Stage	5,120,000	CYP
ERDF	Bid Stage	1,309,000	Place
ESF	Offer Stage	3,777,000	CYP
ERDF	Bid Stage	867,000	Place
		<b>12,653,690</b>	

	<b>8,897,000</b>
	<b>3,756,690</b>
	<b>12,653,690</b>

Funder		Estimated Value ?
		150,000
		1,400,000
		175,000
		1,357,000
		4,380,000
		10,000,000
		909,235
		60,000
		200,000
		3,514,000
		241,889
		22,000
		93,000
		2,231,250
		224,000
		515,000
		50,000
		13,550
		328,000
		140,000
SCR - LTP funding		9,645,000
		14,500
		35,663,424

**DS - I don't know enough info**





about this grant to add it to the GR.